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In 2019, through collaboration with (local) governments, the private sector and communities across sub-Saharan Africa, new policies and legislations have been implemented and our interventions have evolved and scaled—increasing the potential for delivering better healthcare to 50 million people in Ghana, Nigeria, Tanzania and Kenya.

The results reflect not only raw statistics, but share the strategies behind our principle mission of bringing better healthcare to individuals across Ghana, Nigeria, Tanzania and Kenya.

At the time of publishing, the COVID-19 virus has spread around the globe destroying trillions in wealth in a matter of months. Affecting everybody everywhere, and making us realize that the world will only be safe when we are collectively able to stop the pandemic everywhere. In these unprecedented and uncertain times, universal health coverage (UHC) and the need to build stronger and more transparent health systems has become more evident and necessary than ever.

The countries where we work have adopted UHC, where national and state governments, despite budget constraints, are expressing their commitment to partly subsidize health insurance for low-income people. In Tanzania, the National Health Insurance Fund (NHIF) has been able to extend insurance to about 600,000 poor people through a collaboration with PharmAccess in the iCHF program in Kwara, 30 of 36 states have adopted laws to provide subsidized health insurance. And in Kenya, the digital registration and income assessment of two million households using the mobile platform M-TIBA in three countries for UHC has been completed. These commitments mark a transformational shift in the way that healthcare is financed for millions of underserved people.

The continent has never been more connected. Over the last decade a surge in information and communication technologies has given nearly 70 percent of those in SSA access to a mobile phone. Leveraging these developments, our work with smart contracts for maternity and non-communicable diseases (NCDs) reflect a shift toward evidence and value-based care that uses mobile technology to better connect stakeholders and put patients where they belong—with more control, at the center of their own healthcare journeys.

In terms of Quality Improvement, we made important strides in 2019 by investing in a SafeCare digital quality platform that better connects providers and stakeholders with data for informed decision-making, while complementing the work with the thousands of public and private clinics that participate in the program to improve their quality levels. In Ghana, the cooperation between the Health Facility Regulatory Agency and National Health Insurance Authority (NHIA) means that there is now an incentive—in the form of income derived from insurance—for healthcare providers to adopt quality standards on a long-term, sustained basis.

Through the Medical Credit Fund we have financed more clinics with more loans than in any year before, with a total disbursement of over USD 20 million in 2019. This success is partly driven by our digital loan product in Kenya, the Cash Advance. Clinics can access small, fast loans from their mobile phone without the collateral requirements and burdensome administrative procedures. This in turn helps to improve the availability of primary healthcare to serve people in their everyday lives.

To address a fragmented supply chain that often delivers substandard or even fake medications in Ghana, we worked closely with partners to initiate a digital platform for procuring pharmaceuticals—so that people in Ghana can trust the medicines they buy, and at a lower cost.

None of our work would be possible without the collaboration with our highly valued partners and the continued support of the Dutch Ministry of Foreign Affairs, the Nationale Postcode Loterij and many other donors and investors.

We are very grateful for these long-term partnerships and commitments, which support us to continuously innovate, develop, improve and scale our interventions to achieve our mission.

As we look forward, no single intervention or organization can solve the healthcare problems facing our world. If anything, the COVID-19 pandemic has reminded every one of us that health systems can be fragile, and that we must continue to thrive to ensure that every individual has access to dependable care.

We believe that the availability of data and mobile platforms has the potential to completely change healthcare financing and delivery in Africa and facilitate better, more patient-centered healthcare services. African countries cannot afford lockdowns. Technology offers an opportunity to build more transparent and resilient health systems, that can help contain this pandemic and can be sustained for the future. Making health markets work for all is what drives us at PharmAccess, and we are confident that with political will, through public-private partnerships and the use of technology this can be achieved.

Monique Dolfing-Vogelenzang
CEO PharmAccess Group
Health Insurance Fund

Joep Lange establishes PharmAccess to demonstrate that HIV/AIDS treatment is feasible in Africa.

**2001**
- Launch Health Insurance Fund: How can access to quality care for low and middle-income families in Africa be improved?

**2003**
- Launch Medical Credit Fund: With a lack of trust between health SMEs and banks, how can health SMEs grow their business and invest in quality? Since its launch, MCF has proved, with over 4,000 loans and more than $70 million disbursed, an average 97% repayment rate, that lending to health SMEs makes business sense and contributes to UHC by strengthening primary and secondary care.

**2007**
- Launch SafeCare: How can international care standards be reached in most health facilities in Sub-Saharan Africa to improve quality of care? With SafeCare’s expertise, process health facilities to ensure quality assessment with 98% improved quality. Assessments provide insurers and donors with a benefit-risk analysis, leading them into attractive investment opportunities.

**2009**
- Launch SafeCare: How can international care standards be reached in most health facilities in Sub-Saharan Africa to improve quality of care? With SafeCare’s expertise, process health facilities to ensure quality assessment with 98% improved quality. Assessments provide insurers and donors with a benefit-risk analysis, leading them into attractive investment opportunities.

**2010**
- States in Kenya and Nigeria launch their first Health Insurance scheme with support of the Dutch Ministry of Foreign Affairs and a public-private partnership including PharmAccess.

**2014**
- MCF wins OPIC Impact Award for Access to Finance. Kwara Health Insurance program awarded:
  - Finalist for the OECD AC Prize for taking Development Innovation to Scale
  - Saving Lives at Birth Award
  - Selected as model for leapfrogging access to care by the World Economic Forum

**2015**
- CarePay a company that digitally connects health payers such as insurers, beneficiaries and health providers on to one mobile platform is founded.

**2016**
- Dutch Ministry of Foreign Affairs refinances the HIF for 7 years.
- SafeCare finalist for OECD DAC Prize for taking Development Innovation to Scale

**2019**
- Medicine supply chain program, Med4All, launches in Ghana

**2018**
- Diabetes and hypertension care pilots launched in Kenya with special partners Kwara state, Nigeria, launches mandatory health insurance for all using mobile to enroll the population.

**2017**
- M-TiBA wins Financial Times/OPIC Transformational Business award Partnership with National Health Insurance Fund Kenya
- HealthConnect launched to enable direct and fully transparent peer-to-peer funding through mobile.

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- Dutch Ministry of Foreign Affairs refinances the HIF for 7 years.
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**2017**
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These advances provide enormous opportunities to address the challenges that have thwarted the efforts of governments and the private sector to deliver health for millions of underserved populations. Using available funds more effectively and building sustainable health systems are critical to our work, as well as harnessing data to strengthen these systems, and in ways that send the benefits back to society.

To promote a strategic dialogue on these issues, PharmAccess organized the Financial Times Future of Health Coverage Conference in May of 2019, along with the Dutch Ministry of Foreign Affairs, the Joep Lange Institute (JLI), and the private sector in both Africa and Europe. The conference was opened by Her Majesty, Queen Maxima, UN Secretary-General’s Special Advocate for Inclusive Finance for Development. Sigrid Kaag, the Dutch Minister for Foreign Trade and Development Co-operation and Yaw Osafo-Maafo, the Senior Minister of Ghana, attended.

Key stakeholders discussed multiple strategies: for using mobile technology and data to enhance the financing and delivery of healthcare and private sector investments; advocacy for legislation on mobile payment services to expand financial services to millions of people in Africa without a bank account; and partnerships for scaling and learning from digital solutions for inclusive health coverage in developing countries. The value of health data was another recurring theme, as was a discussion on the risks and need for data solutions that serve everyone.

As a direct result of the conference — and the underlying advocacy — the Global Fund signed a partnership agreement with PharmAccess to support African countries in accelerating progress toward UHC by harnessing digital technology. Relying on a solid base of local and international public-private partnerships, and with the support of international stakeholders including the Dutch Ministry of Foreign Affairs, we will embrace the challenge.

PharmAccess is dedicated to strengthening health markets with digital technology so that people can access better services, lead healthier lives, and reach their full potential. Our work echoes the global call for universal health coverage, and we do this by mobilizing private and public resources, to reach those in even the most remote areas with affordable healthcare they can trust.

We have country offices in Kenya, Tanzania, Ghana and Nigeria, and a head office in the Netherlands. By the end of 2019, we employed a multidisciplinary team of 213 professionals, of which 70% are based and operate in our African country offices.

At the United Nations General Assembly on UHC, David Malpass, the President of the World Bank, spoke about the effectiveness of the mobile health platform M-TIBA in delivering digital health insurance. His words to speak to how digital and mobile technology is revolutionizing healthcare, especially in Africa.
Establishing PharmAccess

At one point, in challenging the healthcare status quo, Joep Lange declared, “if we can get cold Coca Cola and beer to every remote corner of Africa, it should not be impossible to do the same with drugs.”

In 2001, his first objective after founding PharmAccess was to push groundbreaking scientific research on triple combination drug therapy into action by bringing HIV/AIDS treatment to regions where it had previously been unavailable. As an initial step, PharmAccess partnered with Heineken to design workplace healthcare programs for their employees and dependents who were based in Africa – a practice to be followed by many other companies. These programs laid the foundation for international action by proving that treatment in Africa was viable and that the delay in delivering care was a political choice.

The work also highlighted the financing challenge in Africa: the need for affordable, social health insurance that would include coverage for communicable disease like HIV. As a result, several multinational companies, the Dutch Ministry of Foreign Affairs and PharmAccess decided that more needed to be done to provide people in Africa with access to better healthcare. A working group was formed to discuss possibilities for including the private sector, which led to the creation of the Health Insurance Fund in 2006 and the signing of a long-term partnership with the Dutch Ministry of Foreign Affairs. Consequently, the Health Insurance Fund contracted PharmAccess as its implementer and AIGHD/AID to conduct impact and operational research.

After a positive evaluation of the first funding term by the Boston Consulting Group in 2015, the Ministry renewed the partnership for another seven years. Five Strategic Objectives were developed to guide our efforts in making inclusive markets work. In interventions spanning this period we will continue to:

1. Develop private pre-payment mechanisms, risk pooling structures, and mobilize resources for organized demand.
2. Strengthen, benchmark, and certify clinical and business performance for healthcare providers.
3. Improve efficiency, effectiveness and transparency to better match demand and supply of healthcare transactions.
4. Mobilize capital into the health sector.
5. Conduct research on interventions and advocate those that are successful.

Envisioning a virtuous cycle

Several longstanding propositions guide our work. We believe that providing healthcare is a semi-public good where governments can meet the health needs of society. The reality remains, though, that only about half the world’s population can access essential health services – which is why the private sector must play a role in delivering healthcare. In Africa, the private sector delivers approximately 50 percent of health services.

At the same time, governments play a critical part as well – as only they can intervene at the required scale to enforce financial synergies, risk pooling and regulation. However, in SSA, governments may lack the capacity to finance, regulate, and enforce health policies. As a result, a large segment of the population – especially those at the bottom of the pyramid – are on their own. The low quality and uncertain availability of health services discourage people from pre-paying for health. Pre-payment is also a relatively new concept for the region, and many families face competing priorities for their limited resources. Because of this, most pay out-of-pocket when they need care.

The high proportion of out-of-pocket expenditure combined with little trust in the health sector has led to low and unpredictable revenues for providers, which in turn prevents them from investing in the quality, scope, and scale of their services. Almost everything is post-paid. The resulting limited exchange and high transaction costs mean that banks and investors are generally unwilling to invest, especially at the lower end of the market. This leaves the healthcare sector with limited or no access to the capital required for inclusive growth. Therefore, the market remains stuck in a vicious cycle of low demand and poor supply.

Sources of health financing can be unified through mobile health platforms. On the individual level, families and households can now be supported directly through their devices and smartphones – and can be reached at low marginal costs. Clearly, the potential for re-envisioning healthcare lies on the horizon – we must continue to work together with governments, private sector, communities and other stakeholders to make it a reality.

PharmAccess and our partners (both public and private) aim to break this pattern by moving toward a virtuous cycle of trusted, inclusive markets that leverage private sector development to benefit low- and middle-income groups.

Thanks to the unprecedented opportunity of mobile technology, we are strengthening our interventions for better results and impact. The costs and time involved with administrating healthcare programs has been significantly reduced, and recent pilots have shown that fragmented
Starting private, growing public

Strong partnerships are essential for intensifying impacts and making programs efficient and sustainable. PharmAccess partners with the private sector to develop scientifically evaluated proofs of concept that deliver data and can later be adopted by the public sector. And we work with the public sector to provide insights and data for more informed decision making.

In terms of the private sector, in 2019 PharmAccess launched the SafeCare Quality Improvement Program with the Christian Health Association of Ghana (CHAG). As part of the partnership, SafeCare will facilitate the training of 20 medical professionals on local quality improvement standards such as the importance of handwashing to fight infection. These individuals will then support all 330 CHAG hospitals which service millions of low-income Ghanaians — to scale up SafeCare while at the same time providing more Ghanaians with quality healthcare. Critically, CHAG providers get income from NHIA, making the financing of quality care more feasible and sustainable.

In Kenya, a mobile registration app that had been developed on M-TIBA was used to assist the Kenyan government with mass household registration for the UHC pilot in three countries.

Our partnership with Ghana’s NHIA is a particularly important example. Ghana has adopted a “Beyond Aid” economic policy for relying on its own resources, technology, and the private sector to deliver prosperity to more Ghanaians. The mandate asserts that each agency must address its financial sustainability issues and operational inefficiencies to contribute to the government’s agenda of self-reliance.

NHIA covers nearly 40 percent of the Ghanaian population — including low-income groups — and represents a best-practice example for public insurance across the region. Yet the agency faces the challenge of ensuring the scheme’s financial sustainability while also increasing enrollment and improving the effective coverage of services so that more Ghanaians can access care.

Recognizing this as an opportunity to contribute, PharmAccess offered to serve as a technical advisor to help the NHIA analyze all membership and claims data, with the aim of developing data-based insights and reducing costs. The goal for NHIA is to digitally transform into an insurer capable of making more informed, evidence-based decisions. PharmAccess began analyzing NHIA data in 2019, with key insights expected in 2020.

In Nigeria, the CarePay digital platform has been chosen by Lagos state to run its mandatory health insurance scheme. The platform has also been featured prominently in the international and Kenyan news media, including CNBC.

In terms of collaborating with the public sector, in Tanzania we worked with the NHIF and regional authorities to integrate iCHF into the national health insurance program. In Nigeria, we partnered with the Global Fund and CarePay to scale digital innovations for UHC and quality improvement models within the Lagos State health insurance scheme. And, in every country we support, PharmAccess has actively participated in national policy dialogue, debates and expert meetings organized by policy makers.
Most developing countries lack institutionalized solidarity mechanisms, and the total per capita health spending is very low. Healthcare financing sources are highly fragmented, and the system suffers from distrust issues. Quality challenges and uncertain availability of health service delivery discourage people to pre-pay for health.

Mobile technology enables efficient and equitable demand side health financing approaches.

**Context:**

- **11 million**
  - In Africa are being pushed into extreme poverty because of out-of-pocket costs

- **36%**
  - Of health expenditure in SSA is out of pocket, compared to **22%** in the rest of the world

- **SSA** is the fastest growing region of unique mobile subscribers.

- **456 million**
  - Unique mobile subscribers, an increase of 20M over the previous year

BARRIERS

- Most developing countries lack institutionalized solidarity mechanisms, and the total per capita health spending is very low.
- Healthcare financing sources are highly fragmented, and the system suffers from distrust issues.
- Quality challenges and uncertain availability of health service delivery discourage people to pre-pay for health.
- Mobile technology enables efficient and equitable demand side health financing approaches.

**THIS IS WHY WE...**

- Partner with public and private payers to pioneer and roll-out social health insurance schemes specifically for low income groups.
- Use mobile technology as an enabler to create public-private risk pools for healthcare at low transaction costs.
- Empower households and individuals, based on their identified socio-economic status to receive, (co)pay or save for health entitlements and to access services.

Sources: UN.org, World Bank (2016), GSMA 2019 Report: The Mobile Economy, Sub-Saharan Africa
As we increasingly work with local governments, political challenges in the countries we support can affect the implementation of health financing initiatives. Elections were held in Nigeria which ushered in new State Governments — including both Lagos and Kwara — requiring that we intensify our advocacy efforts to ensure the continuity and consolidation of governmental policy on health financing.

In Lagos State, PharmAccess has assisted the Lagos State Health Management Agency (LASHMA) with the design and operational set up of the Lagos State health Scheme (LSHS). During 2019, PharmAccess supported the enrollment and registration of formal and informal households in the scheme. LASHMA employs CarePay’s mobile health financing platform to, as well as register households, mobilize funds for financing and managing care. PharmAccess has supported LASHMA and the CarePay collaboration with technical support (setting scheme rules and parameters, user acceptance testing, marketing planning and agent training). The aim is to ensure that LSHS is prepared for a rollout to the citizens of Lagos in 2020. In Kwara State, preparations have been ongoing to launch the Kwara State Health Insurance Scheme (KwSHIS). With the Kwara State Health Insurance Scheme (KwSHIS). With the aim to launch the Kwara State Health Management Agency (KwSHA) established, healthcare providers recruited across the State and indigent households identified and registered for activation, the first phase of the program is set to commence during the first half of 2020. This will be followed by a rollout to formal and informal households across the State.

In Ghana, by supporting the rollout of the ClaimIt app – a digital system within the provider panel of the NHIA – we aim to assist in digitizing more claims, support an efficient, transparent process, and help shape a blueprint for what UHC can look like in the context of sub-Saharan Africa. NHIA is a mandatory scheme, and the outcome of our collaboration has the potential of extending access to care for 30 million people in Ghana. NHIA now covers about 11 million people.

In Tanzania, by the end of 2019, NiCHF covered more than 650,000 people. PharmAccess continues to support the scheme, both operationally and in refining the design. One critical element is the inclusion of the private sector, especially faith-based clinics — as in Tanzania, more dialogue is required to ensure the active participation of both private sector health facilities and insurance companies — for pushing towards UHC. In Kenya, UHC remains a major objective of the ‘Big Four’ development agenda announced by President Kenyatta in 2017. To support this push, PharmAccess and its technology partner CarePay were contracted to organize and register 2.6 million people for healthcare in three of four pilot counties. Collecting health visit data in approximately 45 county facilities was essential. Based on the data, relevant insights will be given back to local and national stakeholders concerning patients’ facility selection, medicine prescription practices and overall disease patterns.

While realizing UHC in Kenya depends on political and policymaking decisions yet to come, PharmAccess has rekindled an agreement with Kisumu County to provide UHC support there, beginning with the indigent population, and using the mobile health financing platform M-TIBA.

Unifying financing streams

M-TIBA was developed in partnership with CarePay and the telecommunications company Safaricom and powers a digital ‘health wallet’ on mobile phones that allows for the mobilization and earmarking of private and public resources, including insurance benefits. This can ensure that individuals access healthcare at a lower cost and help protect them against health expenses. M-TIBA connects patients to outpatient clinics, hospitals, payers, insurers and donors. M-TIBA can also receive and store subsidies to help people cover future healthcare expenses. Put simply, through this mobile health platform we can put the individual at the center and enable two-way, real time interactions which can include the exchange of information with providers.

When a person uses the wallet in a clinic, the patient’s claims data is uploaded to the platform (GDPR compliant). This information offers key insights to funders and payers (both public and private) about how specific target populations have been reached, but also on problems and inefficiencies that may have occurred. It also generates valuable data for healthcare providers, data that better informs them on their financing and patient caseloads. Ultimately M-TIBA will help promote efficient health financing and service delivery with greater transparency.

Strategies for directing subsidies

To improve the efficiency of existing funding, and to increase funds for UHC, African governments must design social insurance schemes that pool existing funds and ensure upfront, individual contribution — so that the costs of health risks can be spread across all communities. Identifying the households that both can and cannot afford to contribute to their own health insurance costs is essential to designing sustainable schemes. Equipped with this data, the government and national health insurers can develop policies to ensure that subsidies and funds are channeled equitably to benefit the most vulnerable groups without crowding out contributions from those who can pay.

As part of the Kenya pilots, a socioeconomic ‘poverty mapping tool’ called dPMPT was deployed during the enrollment period to help assess socio-economic status. Integrated into the mobile registration tool, dPMPT capitalizes on recent advances in machine-learning and adheres to advanced statistical methods to estimate whether a household falls above or below the Kenyan National poverty line.

After obtaining consent to use this information for allocating subsidies, community volunteers conducted interviews about poverty in the households we registered before sharing the data with the Ministry of Health as part of an effort to help national and local governments make evidence-based decisions about developing subsidies for low-income families. PharmAccess is investing in this tool as a standard element of digital healthcare. By incorporating dPMPT into the UHC enrollment process, the interviews can be performed at a low marginal cost – as household details must be gathered, regardless, during the UHC registration.

Collecting the data through a tool that runs on a digital platform will also allow for the direct allocation of subsidies using the same platform that collected the information.
Alongside our work in the pilot counties, PharmAccess also digitally enrolled nearly 36,000 pregnant women, women with young children and their households for health insurance with the NHIF. This program, the Innovative Partnership for Universal Sustainable Healthcare (i-PUSH), was developed with Amref Flying Doctors and funded by The Dutch Postcode Lottery – to create a pathway to better healthcare for key populations and develop insights for reaching UHC.

Solovina Nanjila, who sells vegetables at a market in Kenya, has six children. Last spring, she signed up for i-PUSH. In a 15-minute session, an enrollment assistant asked questions about her family, her vegetable business, and her clinic preferences. Being able to register with a mobile phone was important to her. “It would have been impossible for me if I had to go all the way to the city to register.”

As part of i-PUSH, she was given a year of insurance coverage at no cost, but was encouraged to use the M-TIBA wallet to deposit and save funds for premium payments that would be used to pay for a second year of NHIF.

Behavioral economic techniques from the Center for Advanced Hindsight at Duke University were put in place to encourage her to set aside funds for future copayments. The reinforcement exercises were simple: she was given a paper calendar with behavioral prompts and asked to practice making deposits with M-TIBA.

At one point, her eldest son developed a serious breathing problem. She took her phone with her to the clinic, he received treatments, and all costs were reimbursed through the coverage. “I was overjoyed that all costs were indeed covered. Thanks to this insurance, me and my family are finally having access to good care. I’m much less stressed now because I no longer [have] unforeseen care expenses.”

Solovina Nanjila has been insured since April 2019 and has saved 2,400 Kenyan shillings of the necessary 3,000 shillings she will need to receive a matching subsidy from i-PUSH for 2020.

Building on the first year of i-PUSH, PharmAccess analyzed the findings to help guide the public sector in designing insurance schemes with attractive payment schedules.

- Using the personalized paper calendar with illustrated stories about health events and prompts to save for insurance increased the percentage of those saving over time from 14 to 54 percent.
- Over all, 15 percent of the women who participated in the program saved the full amount and transitioned to the second year. In 2002, we see that percentage growing.
- Instead of setting aside money on a daily, weekly or monthly basis, low-income families save when they have funds available. Families who may not be able to afford payment every month, could still set aside funds over the course of a year to reach the required premiums.
- Households with a positive clinic experience during the first year where three times more likely to transition to the second year than families who did not visit a hospital within that year.
- Having a spouse registered for insurance more than doubles a family’s chances of transitioning to year two. Women in their thirties and forties, with covered children, tended to renew the insurance more often than women in their twenties.
PROGRESS REPORT 2019
PHARMACCESS GROUP
ACCELERATING HEALTH FINANCING

2019 IMPACT

PHARMACCESS: A TRUSTED PARTNER TO ACHIEVE UHC
PharmAccess partners with local governments and the private sector to roll out technological interventions, policies and commitments to achieve UHC with a goal to reach:

11M in Ghana
60M in Nigeria
1M in Kenya
670K in Tanzania

DIFFERENT APPROACHES IN EACH COUNTRY TO ACHIEVE UHC

Ghana
The National Health Insurance (NHIA) covers 40% of Ghana’s population. Our data analysis helps the NHIA to make informed decisions over issues like renewal rates over time:

Dependent and informal sector show very high renewal rates compared to other groups, validating its value for vulnerable groups.

Kenya
Two successful interventions that increased the % of people saving for healthcare:

- **Intervention 1**
  - Practice making several saving deposits on their mobile app
  - Before: 14%
  - After: 48%

- **Intervention 2**
  - Using a savings calendar with prompts to save
  - Before: 14%
  - After: 54%

Nigeria
PharmAccess and the UN Special Advocate for Financial Inclusion, Queen Máxima, have advocated for mobile payments in Nigeria to improve financial inclusion for 60M Nigerians, impacting women who do not have a bank account.

- The Lagos state governor has paid premium for over 200,000 civil servants into the State Health Scheme

Tanzania
The i-CHF insurance model provided access to healthcare in Kilimanjaro and Manyara, covering:

- **670,000 people**
- 18-22% of the regional population

The model became the blueprint for the national health insurance scheme reaching many more Tanzanians.
STRENGTHENING THE QUALITY OF HEALTH SERVICES

CONTEXT:
5 million DEATHS PER YEAR CAUSED BY POOR HEALTHCARE
3.6 million DEATHS CAUSED BY LACK OF ACCESS TO HEALTHCARE

Casualties related to healthcare

In low and middle-income countries, 10% of patients hospitalized can expect to acquire an infection during their stay.

BARRIERS
- LMIC governments have limited capacities to perform inspections
- Shortage of objective standards and data on healthcare quality
- Healthcare providers struggle how to improve quality

To achieve UHC, healthcare in LMICs needs improvement. Improvement requires transparency of quality care.

THIS IS WHY WE...
- Develop international standard for transparency and benchmarking purposes
- Support facilities to improve quality and safety with step-wise improvement programs
- Collect data on quality of care, enabling informed decision making by institutes, donors and government
- Build local capacity

STRENGTHENING THE QUALITY OF HEALTH SERVICES

Ensuring the right to health is impossible without providing quality healthcare services, and Sub-Saharan African governments have a responsibility for providing equitable, affordable and high-quality services for all citizens. But the challenges of enforcing quality standards in facilities on the ground are daunting. Medication stock-outs, lack of sterilization equipment, no proper waste management, shortage of skilled midwives and other professionals; the shortcomings in hospitals and clinics in SSA are plentiful and do not compare easily with quality problems in high-income countries. In these emerging countries, ten percent of hospitalized patients will come down with an infection while they are being treated—a figure three percent higher than in higher-income countries. Therefore, access to healthcare alone cannot guarantee the effectiveness of care.

Studies in eight high-mortality nations show that only 28 percent of antenatal care in LMICs can be classified as ‘effective’. In this context, ‘effectiveness’ is a measurement of quality care that was assessed using the ‘inspection of medical records, patient exit interviews, [and the] direct observation of provider-client interactions.’

Healthcare professionals like Dr. Eileen Lirhunde—Assistant Medical Officer at Kibosho Hospital in Tanzania—understand these statistics all too well. “I have a passion for my job but being a doctor in such a poor area is challenging. Fortunately, our healthcare results have [improved] so much, largely through SafeCare. Before SafeCare, it was a mess here.”

Western-style quality standards are not always applicable or achievable because the challenges faced by these facilities are very different. Health facilities in LMICs therefore need local solutions on the certification and accreditation of healthcare provision combined with innovative, cost-effective quality improvement support.

SafeCare is an initiative that empowers providers like Dr. Lirhunde by helping them measure, monitor and improve their services using innovative solutions. Accredited by the International Society for Quality in Healthcare External Evaluation Association (IEEA), SafeCare evaluates clinics by conducting an assessment against a set of standards that provides a clear, objective view of the facility’s performance, identifying the gaps in service and challenges that must be addressed. Two products evaluate facility performance: SafeCare STEPS, a quick, one-day assessment tool that rates facilities on a scale of 1 (lowest quality) to 5 (highest quality); and SafeCare ACCREDITATION, which recognizes excellence. The latter product will be launched in 2020.

Based on the assessment report, providers are given a tailor-made quality improvement plan with transparent and achievable goals, and tools that guide them down a motivating and manageable road to improvement. Typically, facilities work on infection prevention measures, waste management, the development and implementation of guidelines and standard operations but also financial topics such as audit and procurement processes. The aim is to have a medically and financially healthy organization, which translates into patient and staff safety, better health outcomes and more investments and (insurance) contracting.

In 2019, SafeCare made progress by investing in the Quality Platform, an online model developed to support the quality improvement processes of facilities. Features on the platform include weekly QI challenges, connection to best practice examples, chatbots, benchmarking, and others. Human Centered Design workshops with healthcare facilities were used to develop a minimal viable product in 2019, which will be rolled out to scale in 2020. The platform will also be made accessible to governments, NGOs, provider networks, medical associations, insurance companies and other organizations in the health sector.

To expand locally and internationally — and ensure the institutionalization of the methodology with public and private partners — SafeCare has also introduced a licensing model. The latter model will allow partner organizations to use the SafeCare methodology and brand under a licensing contract, making it possible for more providers, payers and patients to benefit from SafeCare. The licensing contract is also available under a white label for public institutions.

Improving the availability, affordability, and quality of pharmaceuticals with Med4All

Throughout SSA, the problem of fake and substandard medication presents an enormous challenge for both providers and patients. The combination of a fragmented, poorly regulated market with insufficient quality control measures, inefficient procurement and inventory management means that providers cannot always purchase quality supplies and patients cannot be sure that those medications are safe and effective.

In Ghana, PharmAccess has developed a pooled procurement platform solution — in partnership with the Christian Health Association of CHAG and the NHIA — that will add value to all stakeholders. The CHAG facilities provide about 30 percent of the care to the mostly rural Ghanaian population. Through the new Med4All platform, clinics, hospitals and pharmacies will be able to order much-needed medicines in bulk, against reduced, pre-negotiated prices with pre-selected distributors. This will ensure the required availability of medicines and guarantee that prices will be much lower than what the providers currently experience.

The condition of the drugs will also be tested to improve quality control. Selected distributors will be able to stock the required medicines as a result of buyers pre-paying for their orders – supported through loans by the Medical Credit Fund, as needed.

End-users of the medicines will benefit too, by gaining access to better-priced, quality drugs when they need them.

In December of 2019, Med4All delivered a first, milestone shipment. This bulk purchase of quality medicines arrived at the E.P. Church Clinic in the Voltta region of Ghana shortly after the facility placed an order on the platform.

If Med4All continues to be successful, PharmAccess will continue testing the pilot in other African countries.

“We are committed to ensuring that people everywhere can obtain health services when and where they need them,” says WHO Director-General Tedros Adhanom Ghebreyesus.

“We are equally committed to ensuring that those services are good quality. Quite honestly, there can be no universal health coverage without quality care.”
Partnering with the Public Sector

Lagos State is the most populous state in Nigeria, with an estimated 24 million people and an annual growth rate of 3.2 percent. The financial and economic center of the country, Lagos attracts an influx of people from other Nigerian regions as well as from sub-Saharan Africa.

To help achieve UHC, the state government launched the mandatory Lagos State Health Scheme (LSHS) in December 2019. Through the plan, enrollees can access healthcare from both public and private healthcare facilities.

However, high costs and limited resources present major barriers. Both factors alone would have the potential to damage the credibility of any health insurance scheme.

Therefore, LASHMA made the decision to adopt SafeCare Standards. The agency needed to focus on strengthening the regulation and capacity building for state officials working on quality assurance and improvement. SafeCare was there to support the effort.

**Strengthening regulatory systems**

The first step for improving a health system is establishing a strong regulatory backbone. Lagos State has the highest number of private facilities in Nigeria. PharmAccess conducted a GIS mapping of 2,800 facilities, jointly developed a quality inspection tool with State representatives, facilitated the development of the State Quality Policy for the Health Sector and conducted an organizational capacity assessment of the Lagos State Health Facility Accreditation Agency (HETAMAA) to identify gaps in the system. The licensing inspection tool sets the minimum requirements for a facility to operate.

As a result, PharmAccess supported the development of a website and portal for registration to help improve the Agency’s operational efficiency with licensure processes. Registering new health facilities and annual renewals have been done electronically since the launch of the portal in July 2019.

**Strengthening health services**

To be empaneled under the scheme, healthcare providers must first apply to LASHMA. After being contracted and assigned individual patients, the provider then must participate in a mandatory quality improvement program that draws upon the SafeCare Standards. The SafeCare standards guide the facilities toward excellence, building on the minimum standards set by the inspection tool.

The facility undergoes a baseline quality assessment that uses the SafeCare Tool. A Quality Improvement Plan is put in place for 18 months, during which LASHMA supports the provider on their quality improvement journey with periodic audits, a yearly renewal of empanelment for high performing providers and follow-up quality assessments every 18 months.

Institutionalizing the program in Lagos has required training state officials and agencies on the Standards, so they can serve as assessors and conduct provider appraisals.

Lagos State now has a Quality Team of 20 assessors who lead the assessments and 45 Quality facilitators who mentor the teams in implementing the improvement plans.

**Better allocating resources**

As a result of the partnership, health providers in Lagos will be trained to understand and comply with the treatment protocols and quality standards that can help fight infection and deliver better health outcomes.

Performance ratings will also be used to clarify gaps and challenges in the health sector and provide the government with actionable data, insights that can help allocate limited resources.

Crucially, the Lagos State Employment Trust Fund will also offer providers access to low-interest loans, an important and innovative strategy designed to deliver much-needed investments for utilizing these resources. Made possible only through a broader public-private partnership, the program will give other stakeholders access to critical information – and marks another important step in helping providers invest in improving the quality of their healthcare.

Partnering with the Private Sector

PharmAccess was able to partner with Heineken to commit to offering workplace healthcare and treatment for those living with HIV/AIDS in Africa. This marked the first of many public-private partnerships that have enabled PharmAccess to contribute to improving health systems in Africa.

Now, Heineken is the first multinational corporation to adopt the SafeCare standards.

By contracting to use SafeCare, Heineken has committed to providing transparency and quality improvement at their health facilities.

For SafeCare, the partnership with Heineken expands our reach outside the African continent and gives us an opportunity to connect with clinics in regions such as Papua New Guinea and Asia with scalable, affordable packages that deliver real impact on Quality of Care.

**Quality assurance (QA) and**

**improvement (QI) programs in LMICs**

are often fragmented and linked to vertical programs that treat specific diseases and conditions, such as HIV/AIDS or maternity. Benchmarking across programs and facilities is not possible, and institutionalizing is complex, especially as countries move toward UHC. A strong healthcare system is one that has an institutionalized quality assurance policy and embeds QA into the contracting approaches of (national) insurance bodies, lending and investment institutes. This would send the information back to patients, so that they can make informed choices when selecting a provider. In line with UHC, the focus must be on primary and secondary providers.

The SafeCare licensing approach empowers local organizations to own and institutionalize a quality assurance program that measures quality healthcare comprehensively, with the ability to deep-dive into specific conditions or disease profiles.

As part of an initiative to support employees worldwide, the Heineken Corporation currently funds 70 healthcare clinics in LMICs. At these facilities, free healthcare is available to Heineken employees as well as their spouses and children.

In 2001, Joep Lange persuaded Heineken to commit to offering workplace healthcare and treatment for those living with HIV/AIDS in Africa. This marked the first of many quality assurance (QA) and improvement (QI) programs in LMICs.
2019 IMPACT

SAFECARE REACH
Number of active facilities and patients reached in 2019

1,130 facilities

<table>
<thead>
<tr>
<th>435</th>
<th>323</th>
<th>247</th>
<th>99</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kenya</td>
<td>Tanzania</td>
<td>Nigeria</td>
<td>Ghana</td>
<td></td>
</tr>
</tbody>
</table>

568,000 487,000 362,000 151,000

1.6 million patients

In 2019, SafeCare designed two models for expansion. Digital offerings for healthcare facilities have been tested to support faster and more cost-effective quality improvement. Whilst, a licensing model allows more providers, payers and patients to benefit from SafeCare.

SCALING SAFECARE
Collaborating with partners supports the growth of quality care.

For example, Heineken now uses SafeCare under a licensing model, extending our reach to new Heineken facilities:

WAY OF WORKING

Digital solutions for healthcare facilities have been tested to support faster and more cost-effective quality improvement. Whilst, a licensing model allows more providers, payers and patients to benefit from SafeCare.

QUALITY INCREASE
% of facilities with increased score in 2019

81%

Average score at first and second assessment

Digital solutions have been tested by:

45 facilities in 4 countries.

Helping improve quality quickly and cost-effectively.

For many of their client health SME’s, Heineken uses SafeCare to support the growth of quality healthcare:

Government bodies incorporate SafeCare as the quality standard:

Digital solutions have been tested by:

45 facilities in 4 countries.

Helping improve quality quickly and cost-effectively.

Digital solutions have been tested by:

45 facilities in 4 countries.

Helping improve quality quickly and cost-effectively.
Despite the growth in overall government spending on health, SSA still holds...

There is a mismatch between the demand and supply of healthcare:
- Many millions of people suffer and die from conditions for which there exist effective interventions
- Available resources are not allocated to the most effective interventions and do not reach the poor

Supporting the rural and urban poor in their 'great escape' from poverty depends significantly on reducing the high risks and costs that they face in accessing healthcare. The digital revolution offers the potential to reach previously excluded people at much lower costs.

**Conflicts**:擅長於構思、設計和製作視覺要素。擅於在有限的時間和資源下設計出兼具美感和實用性的設計。擅於使用細節和色彩來傳達信息和情感。擅於使用視覺元素來創建一個有組織、有秩序的設計解決方案。擅長於創建具有視覺吸引力的設計，能夠有效引導視覺流動，提高用戶體驗。擅長於設計靈感的收集和應用，能夠快速捕捉設計靈感，並將其融入設計中。擅長於設計思維的訓練，能夠從不同的角度和視角去思考設計問題，從而創造出更具創新性的設計方案。擅長於多媒體設計的整合，能夠將視頻、動畫、圖形和其他視覺元素整合到設計中，創建出豐富多樣的設計解決方案。擅長於設計互動元素的設計，能夠設計出具有互動性的設計，提高用戶體驗。擅長於設計界面和交互的設計，能夠設計出簡單易用的界面，提高用戶體驗。擅長於設計安全性，能夠設計出具有安全性保障的設計，防止用戶信息泄露。擅長於設計策略的設計，能夠設計出具有戰略性的設計，為企業的持續發展提供支撐。
Improving a health market that is deeply fragmented depends on doing more than just increasing the availability of funds and enhancing the quality of medical services. In LMICs, vulnerable groups – such as expectant mothers – may experience something like chaos during their pregnancies because available services are not organized around patient needs. We believe that the availability of data and mobile exchange platforms has the potential to completely change healthcare financing and delivery and facilitate better, more patient-centered services. By leveraging real-time mobile data, PharmAccess is working to offer evidence- and value-based care, which puts patients and their health outcomes at the center of decisions about allocating scarce resources.

Together with several strategic partners, PharmAccess is now using mobile technology to address the full patient journey and its outcomes. After joining forces with Sanofi and CarePay, we have begun working to break access and awareness barriers for diabetes and hypertension treatment in Kenya.

The result of this collaboration is Ngao Ya Afya (‘Shield for Health’ in Kiswahili) - a digital service model for NCD-care that combined direct financial support and access to care for low-income patients while stimulating quality of care and generating real-time medical and financial data insights for doctors and healthcare payers.

This digital tool was designed with a view to developing a scalable service model that optimizes cost of care and efficiency, while leveraging available funds from patients and payers in one wallet. If successful, the pilot will be scaled and replicated by healthcare payers and providers in Kenya as well as other African countries.

In Nigeria, the Mobile Application for Tuberculosis Screening (MATS) aims to reduce the 70% of tuberculosis cases that are missed annually. Using an algorithm to assess the risk of tuberculosis community workers and healthcare providers are able to increase the efficiency and referral process of in-facility and community based screening. First adopted by the National Tuberculosis Programme in Nigeria the app is now being scaled to 10 states in Nigeria by the Global Fund-supported IHVN Tuberculosis program.

Every year, roughly 300,000 women die as a result of a preventable complications during a pregnancy. This statistic is 14 times higher than in high-income countries, and sub-Saharan Africa accounts for 66 percent of these deaths.

For pregnant women in LMICs, navigating the health system comes with specific barriers. Home births may be the standard. Prenatal care could involve additional costs that are impossible for the household. Even if an expectant mother has ‘free’ healthcare, getting a clear picture of the treatments, and the costs, can still seem murky. What type of doctor should she go to see first? Will insurance cover the visit? Some clinics only get paid if they deliver the baby. So, if she has a complication, like an ectopic pregnancy, will the doctor refer her to another facility for surgery, or just try to deliver the baby anyway? What about faith healers? Plenty of people go to faith healers.

“Those who have no insurance, they come late. Maybe they come once. There are some who come at the ninth month. Then they deliver. If there is a problem, you will diagnose later.”

Nursing is a vocation for Coletta Kimario, who has worked for 20 years at Kibosho hospital, at the base of Mount Kilimanjaro in Northern Tanzania. There, she supervises nurses and ensures that protocols are followed. Coletta also treats expectant mothers, who come in at varying stages of their pregnancies.
By enrolling expectant mothers on a digital payment platform, it becomes possible to contractually offer these women a better ‘deal’. For example, the MomCare package in Kenya and Tanzania covers the full journey of care and includes all providers whose services could be needed during that journey. Because the contract is digital, it can be transparent about the specific care and treatments expectant mothers are entitled to receive. SMS surveys following doctor visits empower these women to evaluate medical services and the mobile platform makes it possible for them to have smart contracts that create an accountable care journey that they can trust.

The product draws upon well-documented interventions such as timely antenatal care visits and assisted birth deliveries and enforces the clinical guidelines that are essential to keeping mothers and babies healthy.

First piloted in Kenya, MomCare uses a trusted platform and begins by better connecting mothers and providers. Before the first consultation, both agree to a path of maternal care—at a predetermined cost and quality.

For the mother, knowing the specific treatments she is entitled to can help her manage the risks in her pregnancy, and save for her portion of premium costs, if any. She will know that she is entitled to an ultrasound, even if the sonographer is temporarily unavailable. She will understand exactly what she can expect from her provider and be encouraged to report on each medical experience, and outcome.

Mobile technology also allows for better communication between mother and doctor. The technology sends triggers to both doctor and patient to enhance their interactions and ensure that every step in the nine-month journey is addressed according to clinical guidelines.

MomCare benefits providers in other ways. The predetermined costs offer reliable income, which the provider can then use to invest in his or her business. Critically, the real-time data drawn from each mobile interaction offers providers a fuller, dynamic picture of the pregnancy itself, making it easier for them to identify prenatal risks and complications and increase the quality of care.

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OVER THE YEARS WE (CO-) DEVELOPED NEW APPROACHES TO LINK DEMAND AND SUPPLY TO IMPROVE HEALTH OUTCOMES, WITH AN INITIAL FOCUS ON THE PREGNANCY JOURNEY, NON-COMMUNICABLE DISEASES (NCD'S) SUCH AS HYPERTENSION AND DIABETES AND MALARIA. IN 2019, OUR MAIN FOCUS HAS BEEN PREGNANCY CARE, WITH A PROGRAM CALLED MOMCARE.

**MOMCARE RESULTS IMPROVED OVER THE YEAR**

<table>
<thead>
<tr>
<th></th>
<th>Ave. number of check-ups</th>
<th>% Women with 4+ check-ups</th>
<th>% Skilled deliveries*</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Kenya</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>% Women with 4+ check-ups</td>
<td>2.6</td>
<td>14%</td>
<td>24%</td>
</tr>
<tr>
<td>% Skilled deliveries*</td>
<td>2.9</td>
<td>25%</td>
<td>34%</td>
</tr>
<tr>
<td><strong>Tanzania</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>% Women with 4+ check-ups</td>
<td>1.1</td>
<td>0%</td>
<td>0%</td>
</tr>
<tr>
<td>% Skilled deliveries*</td>
<td>2.6</td>
<td>25%</td>
<td>39%</td>
</tr>
</tbody>
</table>

**DATA AND INSIGHT SNAPSHOTS**

Some examples of insights provided to the different parties involved

- **Mother**
  - ANC consultation + urinalysis
  - Diagnosis: infection of genitourinary system
  - Ultrasound
  
- **Donor**
  - ANC consultation

- **Facility**
  - Cost overview, Kenya
  - Satisfaction survey results

**BENEFITS FOR ALL**

- Mothers agree their care journey upfront with funds made available to support her.
- Facilities have live insights on high-risk cases, care provision, patient care experiences and health outcomes.
- Donors see how funds are used to support mothers and how health outcomes improve.
- Governments can benchmark facilities and make decisions based on trends.

91% of funds support women that act to manage their risk

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>No response</th>
</tr>
</thead>
<tbody>
<tr>
<td>Completed, well-managed journeys</td>
<td>52.7%</td>
<td>0.7%</td>
<td>46.6%</td>
</tr>
<tr>
<td>Skilled delivery, incomplete ANC</td>
<td>81%</td>
<td></td>
<td>9%</td>
</tr>
<tr>
<td>Incomplete journeys</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

*Percentage of women over 43 weeks of pregnancy

---

**PEOPLE REACHED**

MomCare enrolments:

- **7,274 Mothers**
  - **4,785 Kenya** (4.6% teenagers)
  - **2,489 Tanzania** (8.3% teenagers)

---

**SUPPLY DEMAND**

---

**DATA AND INSIGHT SNAPSHOT**

- **Patient journey tracker**
- **ANC consultation + urinalysis**
- **Diagnosis: infection of genitourinary system**
- **Ultrasound**
---

**2019 IMPACT**

---

**MOTHER**

Hi Naima, your next appointment is at...

Were you satisfied with the service? Yes 71.7% No 28.3%

---

**DONOR**

---

**FACILITY**

Cost overview, Kenya

---

**Satisfaction survey results**

- Yes 52.7%
- No 0.7%
- No response 46.6%
INCREASING INVESTMENTS IN HEALTHCARE

CONTEXT:

Sub-Saharan Africa suffers from a lack of quality healthcare.

$25-$30 billion investment is needed to meet its healthcare demand.

50% of healthcare in Africa is provided by private sector facilities.

BARRIERS

- Private health facilities need capital to grow and improve their health services
- African banks have little interest in financing health SMEs. The health sector is perceived as non-transparent

The private health sector in Africa is suffering from chronic underinvestment. Investors need to be triggered into providing loans to the sector.

THIS IS WHY WE...

- Provide access to capital to health SMEs
- Combine loans with capacity building to improve quality and to grow their business
- Partner with, and support African financial institutions with which we co-invest

Source: Business of Health in Africa, IFC (2008); Worldbank (2009)
Small and medium size health clinics in Africa have received more than 4,000 loans amounting to USD 21 million from the Medical Credit Fund since 2009. In 2019 alone, more than USD 20 million in loans were disbursed. These funds have helped clinics purchase better equipment, grow their businesses and improve the overall quality of their healthcare services. Loan repayment stands at 96 percent. The clinics have served more than 450,000 patients per month across the six countries.

In sub-Saharan Africa, the public sector faces major financial and management challenges in delivering quality services to everyone who needs healthcare. This applies to the treatment of major diseases such as HIV/AIDS and non-communicable illnesses like diabetes or hypertension, as well as the essential primary care services that provide the foundation for health systems everywhere. Consequently, most Africans rely on private healthcare facilities.

Meanwhile, the private small and medium size health enterprises (health SMEs) that provide primary and secondary care services to the lower income groups in Africa are struggling. They often lack the financing to invest in their infrastructure or purchase the equipment they need to provide quality services. Compounding the problem, commercial banks tend to shy away from lending to SMEs in general, and health SMEs in particular as they perceive these facilities to be high-risk.

MCF is the first and only impact investing initiative dedicated to providing loans combined with technical assistance to health SMEs in sub-Saharan Africa. It enables them to strengthen their business and improve healthcare quality. The Fund works both directly and with a wide network of financial partners to serve clinics with the loans and technical assistance they need to offer more people better healthcare services.

Supporting healthcare providers directly

From the start, MCF has had a mandate to co-lend with local financial institutions. Despite a solid track record—where we had 19 financial partners and USD 22.6 million in loans outstanding with them in 2019—MCF has also encountered challenges in getting banks to disburse funds. Collateral requirements remain an obstacle that SMEs must overcome to qualify for bank loans. In Kenya, which holds the largest share of the portfolio, a continued interest rate cap has reduced the banks’ appetite to lend to SMEs.

Recognizing this challenge as well as the unmet demand for loans, MCF decided in 2019 to start lending directly to health SMEs—enabling them to better serve its customers. While most of the portfolio remains held with financial partners, 10 percent of disbursements were made through direct lending in 2019.

Delivering fast, effective digital loans for Primary Care

Small loans can make a tremendous difference to clinics in the countries we support, but these loans also face a high bar for approval. While collateral is a major barrier for SMEs, small loans present a challenge for banks—in that issuing small loans can be costly and time-consuming. To perform due diligence, a loan officer must understand a customer’s needs, circumstances, and liabilities. The earnings on these loans are limited, but the administrative burden remains the same regardless of loan size.

As a result, most banks prioritize larger loans to corporate clients or investments in capital markets. To address this challenge, MCF, has leveraged mobile technology to develop a digital loan product: Cash Advance. A short-term loan facility, the product uses the mobile money revenues of healthcare providers to secure and repay loans. Through Cash Advance, MCF can offer loans as small as USD 100 sustainably because of the streamlined process. Moreover, Cash Advance loans are convenient for the smaller healthcare providers, typically the providers of primary care, as no collateral is required, and administrative procedures are limited.

Borrowers apply for Cash Advance loans with a mobile phone. The healthcare providers often need short-term loans to cover expenses like rent, salaries, and medicines. These smaller loans are critical to bridging the gap for providers between buying necessities like pharmaceuticals and being paid for their services—especially given the frequent and lengthy delays of health insurance payments.

Repayments are automatic, drawn in daily installments as a percentage of income from the mobile revenues of digital tills. A clinic’s earnings increase or decrease, repayment adjusts proportionately, based on what the healthcare provider can pay.

Ultimately, once a healthcare provider has repaid a digital loan, they can easily take out a new Cash Advance to close another gap between expenses and reimbursements; and grow their business as a result.

MCF launched the product in 2016, processing 11 digital loans in that year. In 2019, 844 Cash Advance loans have been disbursed with an average amount of KES 760,000 (USD 7,500). Total Cash Advance disbursements stand at USD 9 million. Around 70 percent of clients enter into repeat loans, indicating high customer satisfaction.

Digital lending products like Cash Advance have the potential to accelerate the lending process and offer capital to more providers. We have partnered with Philips Foundation and other donors to aggressively develop similar products in other countries, starting in Tanzania and Uganda.

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Empowering businesswomen

The Zamzam Medical Center has a sign out front that reads your choice for quality care. Located right across from the Seventh Day Adventist Church by Chali Plaza in Ngong, Kenya, Zamzam has another sign on the roof, and one on the road, that both point inside with red arrows that read, “Open 24 hours”—including Sundays and public holidays.

This health SME takes up a quarter acre. Inside the redbrick building, there is a furnished reception area. The phone is always ringing. There are consultation rooms, a pharmacy, a laboratory, a procedure room, observation and ultrasound rooms, the wards, and the office.

Mrs. Esther Muthoni Karaya owns Zamzam. A registered nurse and midwife, she is a healthcare warrior. Her dream was to own a modern health center, but after she was evicted from the center’s previous location, that dream seemed distant. Eventually, she did what needed to be done, and she converted a family home into Zamzam.

To support her clinic, Esther has used MCF loans since 2013, but as a female entrepreneur, she had often struggled with getting access to larger loans—because she could not register the collateral in her name.

Cash Advance has made a difference for Esther. Digital lending has provided her with the short-term funds she needs, usually in less than 48 hours.

Because Zamzam uses a digital till to receive patient payments, she can take out small, fast Cash Advance loans, and select a percentage of the clinic’s mobile revenues to automatically repay the funds.

Accessing loans has helped her better manage cashflows—especially when insurance payments are late. It is now easier for her to deal quickly and directly with basic working capital needs like salary payments and restocking her pharmacy.

At the same time the clinic has worked with SafeCare to improve the quality of care. Zamzam has grown its client base and serves almost 17,000 patients every year.

With the opportunities of digital lending, and the commitment of the staff and owner, Zamzam Medical Center more than lives up to the promise of the sign out front.

Since 2009, MCF has disbursed USD 11 million in loans to female entrepreneurs. This figure supports Sustainable Development Goal 5 for Gender Equality—by promoting equal rights to women for economic resources, property ownership and financial services, and empowering women through technology.

Strengthening management skills

Most health SMEs are managed by healthcare professionals who have been trained to provide healthcare to patients and are fully engaged with the daily operations of their clinic. They often lack the management skills and financial knowledge that are necessary to plan for the future and take their facility to the next level. In 2017, MCF launched the first executive business development training in investments and management for health SMEs in sub-Saharan Africa.

In 2019, more than 100 health SME managers participated in comprehensive healthcare management courses at the Strathmore Business School in Kenya and the Enterprise Development Center in Nigeria. MCF helped coordinate these programs, along with other training programs for healthcare professionals in Ghana that are accredited by the Medical and Dental Council.

“I’ve taken out a good number of Cash Advance loans to date. Bank terms are too bureaucratic compared to the ease with which I access Cash Advance(s). I am currently working to convert my facility to fully digital...to push more than 80 percent of our transactions through the till, and the remaining percentage will be insurance payments.”
2019 IMPACT

TOTAL FIGURES SINCE INCEPTION

- **Nr. of loans disbursed**: 4,116 (+1198)
- **Loan volume (million USD)**: 204.9 (+71.3)
- **Nr. of health facilities reached**: 1,669 (+238)

INCREASED DIVERSITY IN LOANS

Yearly loans disbursed by loan type (%)

- 89% Partner
- 59% Digital
- 31% Direct
- 10% Direct

Market challenges can lead to new opportunities. In 2019, MCF diversified the portfolio to include direct lending whilst digital lending products like Cash Advance continued to grow.

HIGH REPAYMENT RATE

- **MCF repayment rate**: 96%
- **African bank lending ave.**: 80-91%

SMEs consistently repay loans on time.

LOANS USED FOR IMPROVEMENTS

- **Top 3 loan usage**:
  - 47% Medical equipment
  - 36% Renovations
  - 7% Fixed assets

The repayment rate for health SME’s has remained consistently about the market average. Proving that the sector is bankable.

Quality improvement:

- **85%** of MCF funded facilities increase their quality score in 2019.

Growth of digital loans (million USD)

- 0.6 in 2017
- 1.8 in 2018
- 6.3 in 2019
- (+4.5 242%)
Research and learning is vital to improve the operations of PharmAccess, our partners, and the wider health ecosystem. Research and evaluation require long feedback loops, while organizational budgets focus on short-term results. Sub-Saharan Africa’s health challenge asks for smart, innovative healthcare solutions as well as thorough research to improve credibility and translate learnings into new interventions.

THIS IS WHY WE...

• Conduct independent academic research and evaluation, made possible by long-term funding
• Facilitate access to data generated by our interventions for external scientific scrutiny
• Adopt research learnings to generate learning and improve intervention quality and advocate for proven, successful models

Limited capacity and data available on successful, cost-efficient healthcare solutions in Africa.
Evaluating SafeCare and MCF in Tanzania

Over the past four years, we have collaborated with the London School of Hygiene and Tropical Medicine and the Ifakara Health Institute to conduct a randomized control trial in Tanzania. The focus of the study was to evaluate SafeCare’s impact and assessment scores in relation to clinical quality of care. The analysis marks a first effort to evaluate the link between quality and business performance for private healthcare providers in sub-Saharan Africa.

Between 2015 and 2019, the study analyzed 237 facilities throughout Tanzania, using intervention and control groups.

The control group consisted of clinics that had taken part in standard, baseline SafeCare assessments.

The intervention group had undergone SafeCare assessments as well, but had also implemented a Quality improvement plan, business and quality training sessions, quarterly progress monitoring and mentoring — and were encouraged to apply for loans through Medical Credit Fund.

Would the intervention group — with access to extensive quality and business support — demonstrate a higher rate of improvement than facilities in the control group? And what was the relationship between SafeCare rating and impact on SafeCare scores?

Initial results from the study show that healthcare facilities with higher quality ratings perform better with standardized patients — in terms of providers prescribing (or not prescribing) inhalers, blood tests for malaria, microscopies, or antibiotics.

Intervention group services consistently scored higher than facilities in the control group, showing that SafeCare facilities do indeed improve their healthcare through enhanced quality and business support. The evidence also implies that technical support between SafeCare and providers drives quality improvement more consistently.

Yef overall, the study showed that quality improvements still need to happen faster and reach higher SafeCare scores (level 4 was not sufficient to have perfect clinical treatment) more cost-effectively.

We learned that behavioral changes matter more than just plain knowledge — especially in terms of improving infection-fighting measures, such as effective handwashing.

From a business perspective, facilities in the treatment group appeared to do better in business performance. However, additional analysis is needed as the financial data was of poor quality.

The insights derived from the study have helped drive the development of the Quality Platform, which was designed to spur quality improvement through benchmarking, reinforcement exercises and regular mobile communications between SafeCare, providers and their peers.
At PharmAccess, research is integral to strengthening successful interventions by disseminating findings across a wider network. Beyond reach, research is also crucial to developing new product offerings and improving existing ones.

In Cameroon, an estimated 200,000 people are infected with Hepatitis C Virus (HCV), a chronic infection which can lead to life-threatening liver disease. In collaboration with our partners – and funded through the Joep Lange Institute (JLI) and the Achmea Foundation – we are seeking to facilitate a sustainable HCV treatment model using phased demonstration projects which will increasingly be financed by an innovative, pay-for-performance impact investment instrument. This effort capitalizes on recent advances in HCV treatment and utilizes antivirals with proven cure rates at about 95 percent in high-income countries. So far, we have completed an HCV treatment project for 161 patients – with a cure rate of 96 percent – demonstrating that decentralized treatment is feasible in Cameroon.

Another research priority in 2019 included a focus on connected diagnostics: a process where we can link diagnostic test through the cloud to digital payment mechanisms that fund only accurate medical treatments. Put simply, the process ensures that doctors only get paid for services or drugs they prescribe when a patient has actually tested positive for a certain condition, which can be verified through a simple test that has been uploaded to the cloud.

As part of a pilot in Kisumu, seven private clinics were analyzed using connected diagnostics. Nearly 12,000 people were tested for malaria, with the results uploaded to the cloud. Initial results show that the process demonstrates significant potential for decreasing the over-prescription of malaria drugs by verifying the tests, and also lowering administration costs by decreasing paperwork. Valuable, real-time data on malaria hotspots can be fed into national information systems (such as DHIS-2) to help governments allocate resources; and connected diagnostics also has the potential to empower patients, who can actively choose facilities that have a proven track record of testing accurately for disease.

12,000 PEOPLE WERE TESTED FOR MALARIA, WITH RESULTS UPLOADED TO THE CLOUD
Strategic partnerships — results

In 2019, MoFA collaborated with PharmAccess in many areas, including:

• Initiating policy discussions with the World Bank’s Health in Africa initiative on digitalizing and financing healthcare for the informal sector.
• Arranging for the Director of Sustainable Economic Development to speak at the FMO-AfricaInvest/PharmAccess Conference on Investments in Health Care, an event showcasing how innovation leads to healthy returns in Africa.
The Health in Africa (HiA) initiative was also instrumental in implementing activities across the countries we support:

• In Nigeria, HiA supported PharmAccess in engaging the new political leadership in Kwara and Lagos States to launch health insurance schemes.
• In Kenya, HiA engaged counties and the Ministry of Health to ensure the integration of digital interventions in UHC-focused activities.

The Joep Lange Institute (JLI) applies research, innovation, pragmatism, and action to improve access to quality healthcare by building efficient and effective health systems. JLI’s events, research, and network of leading researchers in Africa, the Netherlands and elsewhere were essential for advocating for healthy returns in Africa.

MEASURING IMPACT WITH RESEARCH, EVALUATION AND ADVOCACY

PharmAccess was one of the leading organizations supporting the advocacy partners the Netherlands government in the Lagos State Health Insurance Scheme.

• When the Netherlands Minister for International Trade and Development visited Nigeria, the Lagos Governor praised the collaboration with the Netherlands government in the Lagos State Health Insurance Scheme.

Sigrid Kaag, the Netherlands Minister for Foreign Trade and International Development, visited a PharmAccess initiative in Nanci – with the goal of learning about how the Dutch government’s funding has helped deliver digital interventions to increase access to healthcare for people in the informal sector.

The strength of our advocacy lies in the quality of partnerships, research and the lessons learned from our programs. These partnerships bring together institutional capabilities and human resources – in terms of skills, experience, and ideas for joint advocacy and for program implementation. We invest in long-standing partnerships, which require cross-cultural understanding, trust, solidarity, and accountability. Among our key advocacy partners are the Netherlands Ministry of Foreign Affairs (MoFA) and embassies, Joap Lange Institute, the World Bank’s Health in Africa Initiative and the governments and private sector entities in the countries where we work. MoFA’s long-term partnership has enabled us to strengthen and build strategic partnerships.

Strategic partnerships — results

PharmAccess last year: and elsewhere were essential for advocating for quality healthcare by building efficient and effective innovation, pragmatism, and action to improve access to healthy returns in Africa. The Joep Lange Institute (JLI) applies research, development to speak at the FMO-AfricaInvest/PharmAccess Conference on Investments in Health Care, an event showcasing how innovation leads to healthy returns in Africa.

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2019 was an important year for the advocacy that PharmAccess does with Queen Maxima of the Netherlands, the United Secretary General Special Advocate for Financial Inclusion. Queen Maxima celebrated the tenth anniversary of her work on financial inclusion which has contributed to, among other things, the Central Bank of Nigeria’s decision to license mobile operators for mobile payments for the benefit of 60 million Nigerians without a bank account. During the tenth anniversary event honoring Queen Maxima’s work in New York, she spoke of PharmAccess’ innovative use of digital mobile health to deliver insurance to the informal sector in Lagos.

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In April 2020, African and European political leaders called for the urgent transformation of an international collaboration on economic and global health – to fight COVID-19 in Africa.

The virus is a communicable disease that reminds us that we are all vulnerable: within months, a disease originating in China spread around the globe and destroyed trillions in wealth. Covid-19 can strike anyone, anywhere. Wealth and power do not matter; and as such, COVID-19 works as a profound “equalizer” – at a global and country level. We have all learned that the world will only be safe when we can collectively stop the impact of the pandemic everywhere.

In this interconnected world, this crisis confronts us all with daunting challenges. In this regard it is important to realize that most of the recent communicable disease crises originated in resource-poor countries. While this pandemic threatens health security and economic prospects globally, it will hit the African region even harder, and will risk excluding the African continent from aspects of the global economy if the continent cannot manage to control COVID-19. The travel bans – which have ruled out medical tourism – contribute to the political will its leaders and citizens’ support at country-level to realize UHC and the much-needed transformation of health financing and delivery.

A unique opportunity has emerged to dramatically strengthen systems for health, and at the same time build systems that are resilient and can be sustained beyond this crisis to the benefit of millions. However, given the low average health expenditures in the countries we support, this kind of genuine transformation is achievable only if we fully employ the potential of innovation. Such a system needs to reach and include ALL people interactively, through their mobile phones and networks of outpatient clinics, referral systems and connected diagnostics. Generating data at the level of symptoms, tests and treatments is crucial: in the interest of both the general public and the patient. This requires that everybody be covered and have access to a standard, basic health benefit package.

This is why PharmAccess and CarePay – with the support of the Joep Lange Institute and other partners – aims to support efforts to combat COVID-19 using the mobile health platforms, quality systems and investment instruments that we have helped build and test over the past ten years.

Our strategy will evolve in 2020 and beyond, while our mission remains the same. PharmAccess will stay focused on using public-private partnerships and innovation to strengthen health markets with digital technologies - so that people can access better services, lead healthier lives and reach their full potential.
Supervisory Board Chair letter/report
The Dutch Ministry of Foreign Affairs signed an agreement of EUR 100 million with the Health Insurance Fund for the period 2007-2012. PharmAccess was contracted as the implementing partner. In August 2012, the Dutch Ministry of Foreign Affairs agreed to an extension of its support to the Health Insurance Fund until the end of December 2015 within the same total budget. The Health Insurance Fund’s first funding period was positively evaluated by BCG in early 2015, and in October 2015 the Health Insurance Fund/PharmAccess was given a second grant of EUR 76 million by the Ministry of Foreign Affairs for the continuation of Health Insurance Fund/PharmAccess activities from 2016 to 2022: “Making inclusive health markets work”. In 2016 the separate legal entities were restructured within a Group structure under the overall brand “PharmAccess Group” (see governance overview 3.1.).

PharmAccess uses the Health Insurance Fund (HIF) funding to innovate, build proof of principle and attract additional investments for healthcare to improve access to better healthcare in Africa. The total budget for the activities in 2019 was EUR 21.9 million of which EUR 10.8 million was funded by the Dutch Ministry of Foreign Affairs through the Health Insurance Fund (EUR 10.1 million budget for the year 2019 plus EUR 0.7 million underspending from previous years).

The Progress Report 2019 provides an overall overview of the key activities implemented by the PharmAccess Group in 2019. This Annex provides a detailed description of the overall results as well as on the Key Performance Indicators (KPIs) of the PharmAccess Group as agreed upon with the Ministry of Foreign Affairs in the Activity Plan for 2019. The results are structured in line with PharmAccess Group’s five strategic objectives.

In addition, this Annex provides an overview of the key organizational developments in 2019 and a financial overview presenting the realized expenses for the Health Insurance Fund (HIF) in 2019 with an explanation of the main differences from the approved HIF budget for 2019.

We would like to thank the Dutch Ministry of Foreign Affairs for their continued support and their efforts toward the results that we achieved in 2019. The long-term commitment and the unique modality of this partnership enables us to innovate, catalyze and operate interventions towards a sustainable system change, which requires a long-term horizon of investments and commitments. These interventions, which are now being scaled, replicated and/or which have catalyzed similar approaches based on the developed models and learnings, would not have been feasible with a short-term programmatic approach.

The budget for the activities under this objective can be found under ‘Demand’. We explore opportunities with partners to create value-added services that meet specific consumer health and healthcare needs.

The budget for the activities under this objective can be found under ‘Demand’.

Note in some parts of the report reference is made to planned activities for 2020. Since COVID-19 is significantly impacting businesses including our field of work, some of these activities might be negatively impacted.
The year began with three major efforts: a mass registration drive for UHC in three counties in Kenya; the commencement of a mass registration drive for UHC in three counties in Tanzania; and the roll-out of a national health insurance scheme for the informal sector in Tanzania.

In Kenya, the UHC pilot project concluded in December 2019, with the country contemplating lessons learned and charting a path forward to achieve UHC. PharmAccess and CarePay restarted work with Kisumu County on a plan for countywide health insurance jointly devised in 2018. Kisumu County has since passed a new health bill that allocates and ring-fences funding for premium subsidies for its indigent population. The health insurance program is expected to commence in the third quarter of 2020 (COVID-19 permitted) with the Kisumu Indigent Health Insurance Scheme (HIS) covering 90,000 indigent households with a fully subsidized Supa Cover.

Meanwhile PharmAccess and Amref Flying Doctors have jointly begun testing innovative digital approaches to support UHC with the i PUSH program in Nairobi and Kakamega Counties. Using behavioral intervention techniques to encourage low-income women to save up to 50 percent of their NHIF premium (in their M-TIBA wallets) has led to double-digit re-enrollment figures. Out of nearly 36,000 households, 7,250 saved some money in M-TIBA towards the co-premium for a second year of NHF Supa Cover. At the end of their first year, 54% of these households had saved enough to pay for their second year co-premium. Saving up for NHF co-premium remains a challenge for the low-income households as their incomes are not steady or predictable. Their savings patterns show similar irregularity. New approaches for 2020 include encouraging prepayments through M-TIBA for varying co-premiums and installment periods, in combination with (local) government subsidies for the poor.

In a separate development, the benefit program with Gertrude’s Children’s Hospital and CarePay in the slums of Nairobi has been redesigned to attract contributions from patients alongside donor funding— to improve the financial sustainability of the program and to demonstrate to donors how multiple sources of financing can be combined using the mobile wallet. This restarts means that program enrollment will grow again in 2020, although we note that COVID-19 has been negatively impacting results.

In Lagos, LASHMA (the health insurance agency) made progress by beginning to register state civil servants and their families for the mandatory health insurance program. Close to 350,000 lives were registered. However, as no financing for the civil servants’ premiums has been forthcoming and no funding has been released by the State government to support the indigent population, the numbers of active members of the Lagos State Health Scheme (LSHS) remains rather small.

The change of political leadership in Kwara and Lagos States (Nigeria) meant that we have had to intensify efforts to re-engage these states on health insurance. As a result of these intensive interactions, Kwara and Lagos State Governments are now again dedicated to introducing their statewide mandatory health insurance program, but the timing of the introduction is yet to be determined.

In Tanzania, the rollout of the National iCHF (NiCHF) program began in earnest and implementation has commenced in all regions of the country. In the regions where PharmAccess supported the original iCHF program – Kilimanjaro and Manyara – members have been encouraged to switch to the national program. By the end of 2019, there were more lives enrolled in NiCHF than in the iCHF program (see figures in table below). PharmAccess supports the national government with technical assistance in areas of enrollment, administration and analysis. For that purpose, we collaborate with other development partners (e.g. the Swiss Tropical and Public Health Institute) which also supports NiCHF. Current government policy towards private sector has unfortunately negatively impacted participation of private sector facilities and thus enrollment.

In Zanzibar, discussions with the government have led to the signing of an MoU for the support of an island-wide health insurance scheme and quality improvement program. The development of these programs was underway, but currently delayed as a result of COVID-19. However, as in previous years, issues with the collection of and access to utilization data of healthcare services provided under the various programs limits our ability to report on the numbers of visits to healthcare providers and associated diagnoses, treatments and costs.

We have learned that universal health coverage is a long process that requires strong political commitment and continuity in government policy. Ghana which leads the countries, where we work, in terms of the percentage of informal sector covered with health insurance has benefitted from a continuous government policy that prioritizes health insurance and government provides subsidies the premiums from taxes. We are building capacities at different levels to ensure that governments, health insurance agencies and other stakeholders are able to develop and implement Universal Health Coverage for the benefit of all segments of the population.

<table>
<thead>
<tr>
<th>Demand KPIs</th>
<th>Target 2019</th>
<th>Realization 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>KE</td>
<td>TZ</td>
</tr>
<tr>
<td>Total # of individuals registered*</td>
<td>New</td>
<td>4,434,737</td>
</tr>
<tr>
<td>Total # of individuals enrolled in insurance**</td>
<td>804,000</td>
<td>55,667</td>
</tr>
<tr>
<td>Total # of individuals enrolled in specific benefits program***</td>
<td>New</td>
<td>9,518</td>
</tr>
<tr>
<td># of transactions in PAF programs****</td>
<td>1,045,000</td>
<td>104,945</td>
</tr>
</tbody>
</table>

* We do monitor and report on the number of people registered but it is very difficult to set a separate target on this. Therefore, we did not include a separate KPI on this in the Activity Plan 2019. Definition: a sum of people registered on the M-TIBA platform (with both active and pending accounts for all enrolled beneficiaries) PLUS non-M-TIBA program participants (e.g. new iCHF).

** Activated members with specific entitlement (this also includes members outside of the iCHF platform, such as those from the iCHF/NiCHF scheme and the Chain of Trust MomCare app).

*** The number of visits by registered people (please note: this differs from “enrolled” people). This classification allows us to report on the visits of everyone who has registered for free care in Kenya (though we have only received data from a selected number of clinics).
### OVERVIEW OF TA ACTIVITIES IN COUNTRIES OF OPERATION

<table>
<thead>
<tr>
<th>Institutionalization</th>
<th>Program &amp; package design</th>
<th>Segmentation &amp; targeting</th>
<th>Implementation</th>
<th>Analytics</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Kenya</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Work with Kisumu county on design, segmentation of target groups and subsidies for indigents scheme.</td>
<td>Helped Kisumu County to pilot a hub and spoke approach for contracting of UHC</td>
<td>Further refinement of wealth estimation tool for targeted premium subsidies for UHC</td>
<td>Capacity building &amp; implementation of SafeCare in multiple counties</td>
<td>Provision of dashboards &amp; additional analytics into registration &amp; utilization of care for multiple counties</td>
</tr>
<tr>
<td>Assisted with advocacy and learning events. A pilot for a quality model in Nyeri county</td>
<td>Supported development of community health strategy in Lamu county</td>
<td></td>
<td></td>
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<tr>
<td>Align SafeCare with KQMH standards as part of MoH National Accreditation Taskforce</td>
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<thead>
<tr>
<th>Nigeria</th>
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</thead>
<tbody>
<tr>
<td>Shared lessons learned on state health insurance with states through the Joint Learning Network on UHC. Over 25 States have adopted a state health insurance law (based on our work in Kwara State) as a means of providing affordable health care to their inhabitants.</td>
<td>Supported Adamawa state in the design of a health insurance scheme</td>
<td>Developed wealth estimation tool for targeted premium subsidies for Adamawa State</td>
<td>Implementation support provided for Lagos State Health Scheme (LSHS)</td>
<td>-</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Tanzania</th>
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</thead>
<tbody>
<tr>
<td>Advise PORALG on national health insurance model for the informal sector (NICHF)</td>
<td>-</td>
<td>-</td>
<td>Assisted in implementing a national health insurance model for the informal sector (NICHF)</td>
<td>-</td>
</tr>
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</table>

<table>
<thead>
<tr>
<th>Ghana</th>
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<tbody>
<tr>
<td>Support Health Facility Regulatory Agency (HeFRA) to implement its mandate and business plan for financial sustainability while also obtaining the ratification of its Legislative Instrument in Parliament, including SafeCare as an accreditation tool</td>
<td>Digitized means estimation tool &amp; piloted in several regions</td>
<td>Designed and piloted the Claim-IT app for claims submission by primary care providers</td>
<td>Assisting NHIA in analyzing enrollment and claims data for policy decision making</td>
<td></td>
</tr>
</tbody>
</table>

### 2.2 Objective 2

**‘Strengthen, benchmark, and certify clinical and business performance of healthcare service suppliers’**

Transparency about the quality of care and care delivery is crucial for the ambition of UHC. Patients need to know what quality of care they can expect at a facility. Funders need data on quality to assess the medical, financial, and accountability risks when considering long-term investments. Insurance companies need data to determine which providers their customers can use in view if quality and value for money.

At a policy level, data on quality and risks assist in the allocation of scarce resources to improve quality and lay the groundwork for a regulatory framework. Data collected through quality inspections and recognition of excellence can increase trust between all stakeholders across the sector and thus increase public and private investments.

This objective focuses on PharmAccess products and services that rate, improve and recognize providers’ business and quality performance, stimulate healthcare investments and the contracting of providers to develop a health market for quality.

We also use digital innovations and strategic partnerships to stimulate cost efficiency and the effectiveness of our interventions to stimulate clinical and business performance.

The budget for the activities under this objective can be found under budget line ‘Supply’.
In 2019, implementing SafeCare was two-tiered. First, facilities in our programs were rated and improved using the SafeCare methodology (examples include i-PUSH, MomCare and MCF programs). Second, SafeCare methodology was offered directly to self-paying clients – healthcare facilities as well as public and private institutions. The 2019 targets were based on the combined results of these activities.

A total number of 1130 facilities with a valid SafeCare certificate in 2019 exceeded expectations, reaching 107% of target. The number of facilities improving on SafeCare scores was also higher than anticipated (81 percent versus the projected 70 percent). In 2020, we will focus on helping more facilities reach higher SafeCare ratings (rather than scaling the total number of SafeCare facilities).

The actual number of quality assessments carried out, however, was lower than originally expected at the time of the activity plan development (at 50 percent of target). This result was triggered by two unanticipated factors. First, the number of facilities taking up a license in 2019 was much lower than projected, which directly affected the number of SafeCare assessments. (See objective 4 – next chapter – for more information on Medical Credit Fund.) Second, several major programs came to an end during 2019. The AHME2, for instance, funded SafeCare activities for more than 750 facilities in Kenya and Ghana and concluded in 2019. While this was built into the target setting for 2019, a larger segment of these providers was expected to transfer to new programs in 2019. This did not take place, though, as several large-scale donor-supported quality improvement programs (such as AHME and APHIA) declined in the countries we support.

To address these funding challenges and reduce donor-dependence, we focused in 2019 on licensing SafeCare (see next paragraph).

In 2019, we continued to scale the number of providers connected to M-Tiba (in collaboration with CarePay). The total number stands at 2,874 with the vast majority of providers in Kenya. These facilities can accept various health wallet products: from AAR insurance to the Kisumu UHC health wallet, to NHIF coverage, to MomCare and NCD wallets. The total number of connected providers includes CarePay corporate clients who are not part of a PharmAccess program and therefore did not set a specific target on this KPI. The number of facilities that accept health wallets (those designed and supported by PharmAccess) stands at 1,431 and are located mostly in Nairobi and Western Kenya. Most of these facilities are private – although public facilities are also connected, often in partnership with the national government’s UHC rollout. In 2020, instead of expanding the number of connected providers, we will focus on increasing the number of transactions on the platform per provider.

Licensing versus contracting

After having developed and implemented SafeCare, we have achieved significant scale, but also important learnings have emerged on the challenges of financing quality assessments. Before 2019, all technical assistance partners received an annual SafeCare contract, which meant that all program activities were financed through detailed annual program budgets and did not have a standardized fee structure. This made SafeCare very donor dependent, and the partner organizations perceived SafeCare as a donor funded program, rather than a product or service they could use throughout their facility networks as an added value. Also, we had no clear protocols on how the partner had to comply to standards on SafeCare implementation and use of the brand. Lastly, the contracting structure required significant administration in terms of financial and narrative reporting – for both the partner and PharmAccess.

In 2019, we therefore continued and increased the focus on our strategy of licensing the SafeCare Methodology to partners. In short, licensing entails: a standardized annual licensing fee and structured training and auditing fees, with clear terms and conditions on the use of the methodology and the SafeCare brand. The rollout to new partners of this licensing approach has been a success as more organizations than targeted have been licensed (33). Marie Stopes Ghana (136 healthcare facilities) and The Christian Health Association of Ghana (302 healthcare facilities) received a license contract, which they will use within their network. Heineken International (70 healthcare facilities) was contracted in 2019 – as the first ‘commercial’ NHIF licensee to support quality improvement in their international network. This collaboration, a prime example of an impactful public-private partnership, also marks SafeCare’s first step outside the African continent.

In 2020, where feasible, the contracting structure with existing partners will shift to the licensing structure. Additionally, functioning local quality policy and regulation is essential to positively impacting health systems. To address this need, SafeCare has developed the white label model – where a government uses the SafeCare methodology and principles as building blocks under their own name and needs. The white label offering has successfully been implemented with four countries/ states using and owning SafeCare-based methodologies under their own name.

In 2019, SafeCare also began embracing digital technology to increase the efficiency and effectiveness of its implementation, facilitate the licensing approach and increase interactions with healthcare providers – to impact quality improvement. In 2019 three products were developed and launched:

- The SafeCare Rating Tool provides a standardized, quick, cost-effective assessment and improvement plan for facilities to lay out priorities based on needs and risks – reducing time and costs up to 50 percent.
- A self-assessment tool for providers: a gamified, interactive tool that aims to make quality improvement easier and fun by using real-time participation and actionable feedback.
- Another product offering, the Quality Platform for Stakeholders (OPS), will be developed in 2020. This product will increase transparency on quality and provide donors, governments, insurance companies and investors (including banks) with valuable information and better access to data – to guide informed policy decision-making, effective resource allocation, and the identification of investment risks.

1 This definition has changed and was previously reported as ‘facilities with active quality support’. Not all providers need to be part of a running program since certificates are valid for a two-year period.

2 AHME: African Health Markets for Equity; a 7 year DFID/BMGf funded project of which PharmAccess was a recipient.
‘Improve efficiency, effectiveness, and transparency to better match demand and supply of healthcare transactions’

Within the third strategic objective, PharmAccess works to better align demand and supply of healthcare transactions, with the aim of improving patient-centric services and better health outcomes. The digital platforms generate large amounts of data on healthcare behavior of patients, payers, and providers. The work under this objective focuses on capturing and utilizing real-time financial, medical, and other data generated on the platforms.

PharmAccess will develop new skills and tools to capture medical data (broaden and deepen the data-set), to analyze data such as analytical scripts and structured databases (analytics engine), and to support health system actors with this data (smart feedback). Concretely, we will leverage mobile technology to organize the participant journey and monitor healthcare costs and delivery for specific, high cost patient groups within the primary care segment. With this, we will leverage conditional payments and communication tools to improve value of care, ultimately working towards smarter contracts between the payer, provider and participant. This in turn is also important for the sustainability of the risk pool.

The budget for the activities under this objective can be found under budget lines ‘Data & Technology’.
For objective 3, 2019 marked a shift from proof of concept to a working platform at some scale. In 2018, protocols, apps and analytical platforms were set up. In 2019 they were introduced to a sizeable user base. With the financial support of a consortium of different funders, PharmAccess contracted a group of clinics in Tanzania and Kenya to provide high-quality Care Bundles to pregnant women—under the brand name, MomCare. These clinics comply with minimum SafeCare standards, follow pre-determined care paths and deliver evidence through structured data. The platform supplies health care workers with feedback on their performance and payments, to make the higher service levels financially feasible.

During 2019, MomCare grew beyond its original pilot clinics in Nairobi to a wider base in Central Kenya, but also engaged over 15 clinics in Kisumu and Kakamega. This is especially important because it involved setting up a second operational team for these counties.

This transition shows that the solution has been sufficiently standardized in that it can be quickly replicated in different (rural) settings and by different teams. Similarly, MomCare was further improved and expanded in Tanzania—using a slightly different technical infrastructure.

The standards for ‘good care’ remain the same in each location, yet each region has its particular challenges. For instance, some clinics in Kisumu experience large percentages of teenagers and HIV-infected mothers while in Tanzania the supply of clean materials for delivery has been one of the constraining factors.

Data has played a key role in all these interventions, from directly reminding patients and nurses about the correct care path to facilitating more policy-level feedback loops. Of course, the percentage of pregnant women who have completed the full journey lags approximately 6 to 9 months behind the enrolment numbers—which means that all initial conclusions must be considered tentative—but the first meaningful discussions with government officials have taken place based on trends that are visible in our data.

For NCD patients (hypertensive and diabetics), the emphasis has been on developing an effective and affordable way to keep people on treatment for their chronic conditions. During 2019 lessons have been learned, both on the challenges in getting people to do home measurements and on how to set up and organize such care concepts. Most promising are the effective interventions of organizing patients into groups to educate, measure and even sometimes purchase medications together. Furthermore, there is appetite from different stakeholders, including insurers, to develop and market a package for NCD patients that includes digital tools. However, compared to the interventions for pregnant women, the development of a feasible bundle that is ready for large-scale marketing is still at an early developmental stage.

2.4 Objective 4

‘Mobilize capital into the private health sector’

<table>
<thead>
<tr>
<th>Matching demand and supply KPIs</th>
<th>Target 2019</th>
<th>Realization 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td># of live sources for member data</td>
<td>3</td>
<td>5</td>
</tr>
<tr>
<td># of live sources for provider data</td>
<td>2</td>
<td>4</td>
</tr>
<tr>
<td># of members analyzed</td>
<td>3,000</td>
<td>8,719</td>
</tr>
<tr>
<td># of providers analyzed</td>
<td>40</td>
<td>38</td>
</tr>
<tr>
<td># of members using PAF feedback</td>
<td>3,000</td>
<td>8,719</td>
</tr>
<tr>
<td># of providers using PAF feedback</td>
<td>18</td>
<td>23</td>
</tr>
</tbody>
</table>

This objective focuses on making capital accessible to SMEs in the health sector through Medical Credit Fund (MCF). Health SMEs struggle to obtain financing from banks. This is related to the fact that they are SMEs and have limited collateral and credit history. But also, because banks have limited knowledge of the health sector and difficulty to assess credit risk for these SMEs. MCF aims to bridge this gap and make loans available for health SMEs working with banks and other financial partners. The loans are combined with technical assistance to help the SME grow and improve its quality of care.

The budget for the activities under this objective can be found under budget lines “Access to Credit”.

This objective focuses on making capital accessible to SMEs in the health sector through Medical Credit Fund (MCF). Health SMEs struggle to obtain financing from banks. This is related to the fact that they are SMEs and have limited collateral and credit history. But also, because banks have limited knowledge of the health sector and difficulty to assess credit risk for these SMEs. MCF aims to bridge this gap and make loans available for health SMEs working with banks and other financial partners. The loans are combined with technical assistance to help the SME grow and improve its quality of care.

The budget for the activities under this objective can be found under budget lines “Access to Credit”.
In 2019, MCF realized its best performance ever with 1,198 loans disbursed, a total of USD 20 million (in local currencies), continued excellent loan portfolio quality (3.6 percent non-performing loans) and 85 percent SafeCare score improvements. Compared to set targets, however, the performance seems less impressive and requires some background.

In 2015, when MCF was seeking potential financiers, a growth ambition was presented which would take us to the target for 2019. This was as the result of a clear credit demand in the health markets and an optimistic view on how to cater to that demand. Since 2015, MCF’s growth has been very substantial with around 50 percent per year, but not achieving these ambitious growth rates, partly due to two bank partners collapsing and an interest rate cap in Kenya causing imploded interest in SME lending. The gap between the ambitious growth and realized growth has widened over the years; and in 2019, MCF agreed with its investors to project a less aggressive and more realistic growth scenario going forward, also to maintain the good quality portfolio and keep focusing on small loans.

In terms of the loans disbursed, MCF’s clients faced technical issues during the first quarter of 2019 due to changes at Safaricom that resulted in a drop of loans disbursed. In the remaining three quarters of 2019, growth was as expected. The number of loans disbursed with partners took a bigger hit due to an increasing lack of appetite at Kenyan banks to lend to health SMEs because of the interest rate cap, the takeover of our largest bank partner in Nigeria and high staff turnover at our largest bank partner in Tanzania.

The challenges as described above have resulted in an expanded strategy where MCF in addition to working with financial partners, also directly lends to health SMEs (when no partner is willing to co-invest). MCF started with these ‘direct loans’ in 2019 and we experienced great feedback from the market. We have also started piloting with other digital loan products, which enable us to lend small amounts to smaller SMEs in an efficient manner.

### Access to Credit KPIs

<table>
<thead>
<tr>
<th>KPI</th>
<th>Target 2019</th>
<th>Realization 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>MCF outstanding portfolio (funded guaranteed) USD</td>
<td>41,367,224</td>
<td>18,440,000</td>
</tr>
<tr>
<td>Number of loans disbursed</td>
<td>1,500</td>
<td>1,198</td>
</tr>
<tr>
<td>Number of new digitally disbursed loans</td>
<td>1,000</td>
<td>844</td>
</tr>
<tr>
<td>Loan portfolio quality (PAR90)</td>
<td>&lt;6%</td>
<td>3.6%</td>
</tr>
<tr>
<td>Enrollees improve in SafeCare score</td>
<td>&gt;70%</td>
<td>85%</td>
</tr>
</tbody>
</table>

Scientific impact evaluation and operational research have always been integral to PharmAccess, providing vital learnings to improve the operations of PharmAccess, our partners, and the wider health ecosystem. Partnering with the Joep Lange Institute (JLI) supports this by deepening and broadening research and strengthening our joint advocacy agenda.

PharmAccess conducts evidence-based advocacy to create an enabling environment for the development of inclusive health markets in sub-Saharan Africa, in collaboration with strategic partners such as JLI, telecommunications companies, or state governments. Our advocacy agenda aims to leverage private sector capacities and investments as well as stimulate the digitalization of healthcare financing in order to advance progress towards Universal Health Coverage.

The budget for the activities under this objective can be found under budget lines ‘Advocacy’ and ‘Research & learning’.

2.5 Objective 5

‘Conduct research on strategic interventions and advocate those that are successful’
Research

HIV-supported Research & Learning (R&L) activities in 2019 concentrated around five priority areas that were developed in close consultation with the Ministry of Foreign Affairs (MoFa) and are aligned with the overarching PharmAccess strategy, namely:

1. Unifying health financing
2. Provider quality
3. Provider credit
4. Digital supply chains
5. Creating value on mobile digital platforms/smart contracting

Throughout 2019, 14 articles within the R&L portfolio were submitted for publication in peer-reviewed journals. Particularly noteworthy are two papers on the topic of medicine quality and supply in Nairobi (published jointly with the University of Nairobi and INSEAD), a paper investigating how M-Tiba can help improve antibiotic prescription behavior and thereby potentially reduce antimicrobial resistance, a number of papers based on data collected through weekly financial and health diaries, and a paper showing the impact of Connected Diagnostics in Samburu, Kenya.

Importantly, the learnings shown in these publications and generated through research generally was shared externally through presentations at scientific conferences, presentations at governmental bodies and research groups, through blogs, and internally through posts on PharmAccess’ portal.

Next to scientific publications within the R&L portfolio, further research outputs were produced (reports, case studies, briefs and 2-pagers) while Dutch and international students delivered four MSc theses and one PhD thesis.

Capacity building and growing our network of research partners remains a high priority for the R&L team.

Research partners such as Boston University, Harvard University, INSEAD, the African Population and Health Research Center (APHRC), the University of Nairobi and the Ghana School of Business raise the credibility and level of our research. New academic links are being established with LASUTH (Lagos State University Teaching Hospital) and Ghana University Department of Pharmacy.

In 2019, the R&L team submitted 10 research proposals for external funding. We have recognized that additional funding is critical to grow the research portfolio and generate scientifically sound findings. While there are numerous funding opportunities available, compiling and submitting proposals is a time-consuming exercise and the potential success is low because of fierce competition and limited availability of funding. This will remain a challenge that must be faced moving forward.

Advocacy

In 2019, we were able reach most of our advocacy targets, overcoming political challenges to showcase the value of PharmAccess’ work at state, national and international levels. At the country level, our staff in Nigeria, Ghana, Kenya and Tanzania, continue to drive advocacy and stakeholder engagement: essential for testing, implementing, and scaling our initiatives to achieve impact. At the international level, our advocacy teams are helping create an enabling environment, building thought leadership, and showing the world how our interventions are improving the financing and delivery of healthcare. While the extent and impact of our advocacy efforts is not fully captured in the KPIs, they do offer some key learnings and highlights.

PharmAccess co-organized and engaged in 25 high-level strategic conferences and workshops. One international highlight was the FT Future of Health Coverage Conference, organized in collaboration with the Netherlands Ministry of Foreign Affairs, Joop Lange Institute, the UK’s Financial Times and PharmAccess, for more information please refer to the separate reporting on this event which was submitted to the Ministry.

In partnership with Africhinvest and FMO, we organized a very well attended symposium into how innovation leads to health returns in Africa. We also held a session at the European Development Days on health insurance remittances and participated in the Global Entrepreneurial Summit in the Hague, co-organized by the Netherlands Ministry of Foreign Affairs. Across Africa, we were co-organizers or speakers at a range of conferences, hosted by African governments, Ministries of Health, private sector and global bodies. Some of these included: the Digital Health Summit in Nigeria, WHO African Health Forum in Cape Verde, the Kenya National Universal Health Coverage Conference, East African Healthcare Federation Conference in Kenya, ICPF25 in Nairobi, The Tanzania Health Summit, and the Health Economics and Policy Association Conference in Ghana.

We received some important recognition in 2019, with seven global awards and citations. For example, our Nigeria Country Director was appointed the Commissioner on Digital Health and Artificial, by the Lancet and TAI and Financial Times (FT) Commission Governing Health Future 2030. Our Ghana Country Director was appointed to the World Health Organization’s Roster of Experts on Digital Health, as well as a member of the Special Technical Working Group for the Ministry of Health Ghana. Forbes Africa named PharmAccess Nigeria as a top 50 brand making a difference in Nigeria, the only health related company to make the list. Last but not least, World Bank President David Malpass referenced our program M-Tiba, as a key private sector example of health financing and delivery, during his speech at the UN High Level Meeting on Universal Health Coverage.

Our work was covered in the media through television interviews, newspaper and blog articles. We reached 30 media engagements in 2019, independently covering our success and impact. Some examples include television interviews on Ghanaian TV about our SafeCare Program, the PharmAccess Ghana Country Director’s appointment to the WHOs roster of experts, and the launch of our Med4All program. We also had extensive coverage in newspapers such as Nigerian Daily, AfricaDevNews and Joy News. Among other, multiple articles covered the FT Future of Health Care Conference while our M-Tiba and SafeCare programs were cited in a Devex article.

### Research KPIs

<table>
<thead>
<tr>
<th>Target 2019</th>
<th>Realization 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>New research projects established</td>
<td>5</td>
</tr>
<tr>
<td>Research articles submitted</td>
<td>8</td>
</tr>
<tr>
<td>Produce Learnings: case studies, 2 pagers, briefs, brochures, videos and infographics</td>
<td>10</td>
</tr>
<tr>
<td>Disseminate Learnings (internally and externally): blogs, conferences, seminars, workshops, interviews, vlogs</td>
<td>10</td>
</tr>
<tr>
<td>Building Research &amp; Learning network (internationally)</td>
<td>5</td>
</tr>
<tr>
<td>Support local research capacity building (country offices and local research partners)</td>
<td>4</td>
</tr>
<tr>
<td>Submit proposal to recruit complementary Research funding (leverage)</td>
<td>4</td>
</tr>
</tbody>
</table>
While we missed our partnership target by one, we formed the national and international partnerships needed to drive our work forward. This includes a partnership with Delta State-Bank of Industry to provide financing for public-private partnerships in healthcare delivery, in Nigeria. We signed a Memorandum of Understanding (MoU) with the National Health Insurance Authority (NHIA) Ghana on Data Analytics, as well as an MoU between Kwara State (Nigeria), PharmAccess and CarePay on State Health Insurance via a digital platform. Finally, we signed an MoU with the Global Fund for scaling Universal Health Coverage using digital technology. Influencing policy and legislation remains a challenge, given the changing governments and competing priorities in the countries where we work. Nonetheless, we made some progress in Nigeria where Adamawa State has adopted a state health insurance law. Adamawa State is now paying PharmAccess for technical support on insurance and poverty mapping.

### Advocacy KPIs

<table>
<thead>
<tr>
<th>KPI</th>
<th>Target 2019</th>
<th>Realization 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of partnerships and agreements established with organizations in digitalization of health financing and delivery</td>
<td>5</td>
<td>4</td>
</tr>
<tr>
<td>Number of strategic co-organizers of local, national and international conferences and workshops</td>
<td>20</td>
<td>25</td>
</tr>
<tr>
<td>Number of awards and citations of PharmAccess Group by global thought leaders/organizations</td>
<td>5</td>
<td>7</td>
</tr>
<tr>
<td>Number of countries, states and counties that have adopted and implemented policies and legislation on health financing, quality of care, digital technology and private health sector</td>
<td>3</td>
<td>1</td>
</tr>
<tr>
<td>Number of countries, states and counties that have adopted and implemented policies and legislation on health financing, quality of care, digital technology and private health sector</td>
<td>10</td>
<td>30</td>
</tr>
</tbody>
</table>

3 Organization

#### 3.1 Governance

At the end of November 2016, and economically effective as of January 1, 2017, the PharmAccess Group Foundation (PGF) was founded, bearing the statutory responsibility for all PharmAccess Group entities (i.e., Stichting PharmAccess International, Stichting Health Insurance Fund (HIF), Stichting Medical Credit Fund, Stichting SafeCare and Stichting HealthConnect). This was in line with the request of the Ministry of Foreign Affairs to change the governance structure of Stichting PharmAccess International (PharmAccess) and the affiliated foundations.
Within the PGF Supervisory Board all members share the same responsibilities, provided that two to three board members will focus on HIF as a special responsibility and interest area and two to three members will take on the task of Medisch Credit Fund as a responsibility and interest area. MCF also has a Credit Committee of six to eight members. Two members have been appointed from the PGF SB, two consist of the MCF Directors and two ‘external’ members have been selected by the MCF (in consultation with the SB Audit Committee and lenders).

In 2019 four quarterly meetings of the PGF Supervisory Board have taken place, as well as four Audit Committee meetings. During these meetings, the Supervisory Board reviewed and approved the Annual Accounts 2019 and the Activity Plan and budget 2020. Furthermore, the progress of PharmAccess in relation to its goals and ambitions was monitored and challenges faced were deliberated.

The Supervisory Board provided feedback on the proposed strategic interventions as well, in relation to reaching the group objectives.

In 2019 the Supervisory Board conducted a search for two new Supervisory Board members as well as a new Chair. The search resulted in the selection of two new Supervisory Board members (appointed as members of the PGF Supervisory Board as per January 2020):

• Christiana Rebergen, the Treasurer-General of the Dutch Ministry of Finance. He is responsible for financial markets, the Dutch treasury agency, foreign financial relations and Dutch state enterprises. Before he joined the Ministry of Finance, he was Director-General for International Cooperation at the Ministry of Foreign Affairs, overseeing the Dutch aid portfolio.

• Mirjam van Praag, President of the VU University Amsterdam, Professor of Entrepreneurship and Organization at the Faculty of Economics and Business, University of Amsterdam, Founding Academic Director of the Amsterdam Center for Entrepreneurship (ACE), Crown Member of the SocioEconomic Council (SER) and President of the Amsterdamse Academische Club (AAC).

A long-term replacement for the new Chair is still being sought. The position is expected to be filled during 2020. At the end of 2019, the Supervisory Board consisted of six Supervisory Board members.

Given the strategic developments around Stichting Medical Credit Fund and Stichting SafeCare, it was decided to appoint Arjan Poels (Director MCF) ‘in person’ as an additional Board member of Stichting Medical Credit Fund and to appoint Nicole Speeke (Quality Director) ‘in person’ as an additional Board member for Stichting SafeCare.

The appointments were effectuated in 2019. The constitution of the PGF Executive Board (Jan Willem Moores and Monique Dolting) will remain the same, bearing the statutory responsibility for all PharmAccess Group entities.

3.2 Monitoring and Evaluation

In 2019, follow-up activities have taken place to better explain how the PharmAccess approach contributes to the Sustainable Development Goals (SDGs). After identifying the SDGs closest to our core values, we examined its underlying (interconnected) indicators. These indicators were used to scan and define our current impact. This resulted in a brochure describing how our work links to the SDGs, as well as a set of data points for the most relevant indicators. The data points enable us to examine progress over time and to translate our impact more effectively.

The SDGs will become more and more integrated in our impact measurement. For example, MCF included a set of SDG indicators in its last quarterly impact report.

As a next step, we will initiate a review of the PharmAccess Theory of Change (ToC), not only to guide revision efforts going forward but also to better measure progress and demonstrate impact, including the contribution to development results. We will remodel the framework, revise the rationale and update the interventions and indicators. A revised version of the ToC framework is expected to be ready by mid-2020.

On an ongoing basis our data insights are captured in an online strategic management dashboard (using Power BI). All indicators and targets linked to the strategic focus areas are included in this live dashboard. Initially the aim for 2019 was to improve the usage of the dashboard across the different teams and to create better financial insights. Because of resource constraints, part of this ambition was shifted to 2020.

3.3 Risk Management

When working in development there is always a risk of negative political, legal, economic or security developments disturbing operations. For PharmAccess, the strength of its systems approach is in a sense also a potential weakness as the very aspects of society the organization seeks to change are those that hold the largest threats. Moreover, PharmAccess’ approach of leveraging additional funding, forging strategic public-private partnerships, and strong local embedding makes PharmAccess’ activities highly interdependent, with broader developments rippling out into the local and international contexts where PharmAccess’ scope of control has inherent limitations. Therefore, assessing the organization’s risks and formulating mitigating actions on an ongoing basis is an essential part of the governance and internal control system.

The Risk Management Framework of PharmAccess was updated in 2019. The framework captures 24 risks, in the fields of i) strategy/organization, ii) PR/ reputation, iii) governance, iv) finance, v) IT, vi) legal, vii) program performance and viii) HR/personnel. The framework identifies risks, assesses impact and probability, formulates mitigating actions or contingency plans and identifies one single owner for every risk.

The Management Team has the overall responsibility for the design and implementation of the Risk Management Framework (more specifically the CFO and the Company Secretary). In case of any high-level risks, these will be discussed in the bi-weekly Management Team meetings. The framework is being discussed on an annual basis with the PharmAccess Group Foundation Audit Committee and the Supervisory Board. In 2020 specific focus will be on risk mitigation related to i) the financial side (continuation of funding) and on 2) the programmatic side (political context).
Finance

4.1 HIF budget and realization 2019

This chapter presents an overview of the budgeted and realized expenditures in 2019 with an explanation of the main differences from the approved budget.

The total budget for the activities in 2019 was EUR 21.9 million of which EUR 10.8 million funded by the Dutch Ministry of Foreign Affairs through the Health Insurance Fund (EUR 10.1 million budget for the year 2019 plus EUR 0.7 million underspending from previous years). Total realization for the year was in line with the available budget: EUR 10.8 million.

**In summary – budget vs. realization 2019 (EUR)**

<table>
<thead>
<tr>
<th>Category</th>
<th>Budget 2019</th>
<th>Budget 2019 incl. underspending</th>
<th>Realization 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>Organization</td>
<td>2,330,841</td>
<td>2,380,841</td>
<td>1,942,462</td>
</tr>
<tr>
<td>Resource Mobilization</td>
<td>579,750</td>
<td>579,750</td>
<td>758,613</td>
</tr>
<tr>
<td>Demand</td>
<td>1,541,200</td>
<td>1,703,700</td>
<td>1,745,166</td>
</tr>
<tr>
<td>Supply</td>
<td>1,509,980</td>
<td>1,809,180</td>
<td>1,999,497</td>
</tr>
<tr>
<td>Data &amp; Technology</td>
<td>711,235</td>
<td>921,235</td>
<td>960,272</td>
</tr>
<tr>
<td>Investments</td>
<td>2,158,184</td>
<td>2,158,184</td>
<td>2,158,184</td>
</tr>
<tr>
<td>Advocacy</td>
<td>621,200</td>
<td>648,700</td>
<td>693,942</td>
</tr>
<tr>
<td>Research &amp; Learning</td>
<td>643,410</td>
<td>643,410</td>
<td>539,883</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>10,095,000</strong></td>
<td><strong>10,845,000</strong></td>
<td><strong>10,798,019</strong></td>
</tr>
</tbody>
</table>

The total realized expenses 2019 were EUR 1.9 million. The costs are related to activities linked to the following:

- **Operations** - our work with countries, states and regions to help set-up and/or improve public, large scale insurance pools that cover all population segments
- **Benefit funding** - this includes institutionalization: the HIF budget in principle does not cover benefit funding.
- **Poverty mapping** - costs related to evidence building and research.
- **Supply** - costs related to the development, refinement and/or implementation of tool(s) to support targeting individual households based on their socio-economic status.
- **Provider solutions - supply chain** - these expenses are linked to enabling digital procurement for supply tools to increase access and availability of quality and affordable supplies for providers and patients (Ghana and Kenya).

For 2019 we did see some budget shifts between these different activities and overall, the realized expenses for Supply are EUR 0.4 million above budget. An important part of this overspending came from extra investments in ‘provider solution – supply chain’. Especially the medical supply chain initiative in Ghana (Med4All) needed some extra budget. It seems this investment pays off, starting October 2019 Helmsley Trust, Achmea and Pfizer are funding this initiative catalyzed by HIF budget. Another part of the overspending can be explained by some extra investment on the quality platform (SafeCare products and standards development).

**Organization**

The Organization budget includes all costs related to general management (e.g. management, communications, finance & control, reporting, support, HR & Legal and ICT). The 2019 Organization budget was projected at EUR 2.3 million whereas the realization was EUR 1.9 million, EUR 0.4 million under budget.

Two reasons for this underspending:

- In 2019 we succeeded to obtain more coverage than budgeted for above mentioned cost from funding sources other than HIF.
- Resource Mobilization cost, generated by management, have been recorded on the newly created category ‘Resource Mobilization’, resulting in an overspending here and an underspending on ‘Resource Mobilization’.

**Resource Mobilization**

This category has been made specific for the first time in 2019. The Resource Mobilization budget covers both our activities in building long-term partnerships with public and private funders as well as executing more nascent activities to mobilize funds through digital technology. The costs under Resource Mobilization are related to strategic resource mobilization and fundraising activities for realizing PAC’s and HIF’s ambitions with regard to mobile UHC schemes, digital vertical programs (e.g. maternal and child health, NCD care, HIV/AIDS care), improving and expanding MCF loans and technical assistance and SafeCare activities in Ghana, Nigeria, Tanzania and Kenya. In addition, costs are related to ongoing account management and strategic relationship management and further develop the HealthConnect proposition. With these activities, to supplement the HIF budget, we managed to successfully mobilize EUR 20m in 2019 (these include multiple year commitments).

The realized expenses 2019 (EUR 0.8m) were EUR 0.2 million higher than budgeted because we recorded all resource mobilization cost generated by management under this category as well (see also ‘Organization’).

**Demand**

The total HIF budget for Demand was projected at EUR 1.7 million. The costs are related to activities linked to the following:

- **Operations** - our work with countries, states and regions to help set-up and/or improve public, large scale insurance pools that cover all population segments
- **Benefit funding** - this includes institutionalization: the HealthConnect proposition. With these activities, to supplement the HIF budget, we managed to successfully mobilize EUR 20m in 2019 (these include multiple year commitments).

The realized expenses 2019 (EUR 0.8m) were EUR 0.2 million higher than budgeted because we recorded all resource mobilization cost generated by management under this category as well (see also ‘Organization’).
4.2 Leverage

Up to and including 2019, PharmAccess and partners have been able to leverage the EUR 156 million in funding from the Health Insurance Fund with more than half a billion from other sources (subsides, loans and investments).

Private foundations, corporations, and development agencies have followed the leading example of the Ministry of Foreign Affairs in supporting PharmAccess activities. These range from the National Postcode Lottery and ELMA Philanthropies to Pfizer and USAID, Achmea Foundation among many others. Meanwhile, local banks have been providing guarantees and co-financing to health SMEs alongside our Medical Credit Fund. MCF and the Investment Fund for Health in Africa (IFHA) have attracted two rounds of international investments, with MCF’s backers including the Overseas Private Investment Corporation (OPIC), ELMA Investment, CDC, Agence Française de Développement (AFD), Calvert, and Anthos, as well as first-loss capital from the Dutch government (through FMO), USAID and high net-worth individuals.

4.3 CarePay investment

CarePay uses digital technology to connect individuals, insurers, donors, governments and healthcare providers, making healthcare more affordable, efficient and accessible. CarePay was initially established in Kenya with an investment from the M-PESA Foundation and the Investment Fund for Health in Africa (IFHA). In partnership with PharmAccess, CarePay has since connected over 4.5m people and close to 3,000 healthcare facilities to the CarePay M-TIBA platform. Its scale and data value have attracted a growing number of public and private partners, including corporate employers, the National Hospital Insurance Fund (NHIF), institutional donors, banks and private insurers.

CarePay International was established in 2017 in Amsterdam to facilitate the expansion of the platform outside Kenya, starting with Nigeria and Tanzania. In December 2018, CarePay set up an office in Lagos State, Nigeria and subsequently signed agreements with Lagos State Government through her Lagos State Health Management Agency (“LASHMA”) to digitize the mandatory Lagos State Health Scheme. CarePay also has similar agreements with Kwara and Adamawa States to digitize the Kwara and Adamawa health schemes. The CarePay platform provides the Lagos State Health Management Agency (LASHMA) a multimodal platform for scheme administration, referral management, data collection and real-time data analysis.

To capitalize on the platform’s potential, the Health Insurance Fund – on behalf of the Ministry of Foreign Affairs – has become a catalytic investor in CarePay with a contribution of EUR 20M, paid in four yearly installments, from 2017-2020. In May 2019, CPI announced that it had raised USD 45M growth capital during its Series A financing round to expand its mobile platform. Other investors include the Dutch private equity funds IFHA-II and impact investor ELMA Investments. The reporting related to this investment is not part of this Progress Report but is done separately. This is in alignment with the arrangements stipulated in the Shareholders Agreement and includes some additional reporting in accordance with the respective “HIF Beschikking.”

4.3 CarePay investment

CarePay uses digital technology to connect individuals, insurers, donors, governments and healthcare providers, making healthcare more affordable, efficient and accessible. CarePay was initially established in Kenya with an investment from the M-PESA Foundation and the Investment Fund for Health in Africa (IFHA). In partnership with PharmAccess, CarePay has since connected over 4.5m people and close to 3,000 healthcare facilities to the CarePay M-TIBA platform. Its scale and data value have attracted a growing number of public and private partners, including corporate employers, the National Hospital Insurance Fund (NHIF), institutional donors, banks and private insurers.

CarePay International was established in 2017 in Amsterdam to facilitate the expansion of the platform outside Kenya, starting with Nigeria and Tanzania. In December 2018, CarePay set up an office in Lagos State, Nigeria and subsequently signed agreements with Lagos State Government through her Lagos State Health Management Agency (“LASHMA”) to digitize the mandatory Lagos State Health Scheme. CarePay also has similar agreements with Kwara and Adamawa States to digitize the Kwara and Adamawa health schemes. The CarePay platform provides the Lagos State Health Management Agency (LASHMA) a multimodal platform for scheme administration, referral management, data collection and real-time data analysis.

To capitalize on the platform’s potential, the Health Insurance Fund – on behalf of the Ministry of Foreign Affairs – has become a catalytic investor in CarePay with a contribution of EUR 20M, paid in four yearly installments, from 2017-2020. In May 2019, CPI announced that it had raised USD 45M growth capital during its Series A financing round to expand its mobile platform. Other investors include the Dutch private equity funds IFHA-II and impact investor ELMA Investments. The reporting related to this investment is not part of this Progress Report but is done separately. This is in alignment with the arrangements stipulated in the Shareholders Agreement and includes some additional reporting in accordance with the respective “HIF Beschikking.”

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